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AUTHORITY OF REGIONAL GOVERNMENTS IN IMPLEMENTING LICENSING AFTER THE JOB CREATION LAW ENTITLES

Eki Furqan

Untirta, Banten, Indonesia, Email: ekifurqon@untirta.ac.id

Rizky Arifianto

Untirta , Banten, Indonesia, Email: rizkyarifianto@qmail.com

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ABSTRACT

The enactment of the Job Creation Law is seen as strengthening centralization. "Some of the material contained in the Job Creation Omnibus Law has clearly reduced the widest possible autonomy rights granted to regional governments, both provincial and district or regional authorities based on Article 18 paragraph (5) of the 1945 Constitution of the Republic of Indonesia (UUD NRI 1945)". This article intends to re-read the principles of decentralization related to the Authority of Regional Governments in Implementing Licensing After the Implementation of the Job Creation Law. The problem studied in this article is related to the concept of implementing licensing in the regions before and after the enactment of the Job Creation Law, whether the principle of decentralization is starting to shift back towards centralization through the authority of the central government in relation to regional authority in terms of business licensing in the regions. In this paper the author uses legal theories and statutory regulations related to this research. Then, in the research method for this article, the author uses the Normative Juridical Research Method (Legal Research). Since the enactment of the Job Creation Law, the flow of regional government towards recent regionalization has become stronger and Indonesia's regional autonomy has become increasingly questionable. "Some of the material contained in the Job Creation Omnibus Law has clearly reduced the widest possible autonomy rights granted to regional governments, both provincial and district based on Article 18 paragraph (5) of the 1945 Constitution of the Republic of Indonesia (1945 Constitution of the Republic of Indonesia)." With the current enactment of the Job Creation Law, regional authority is only as a verifier of licensing files, so they do not have the authority to issue or not issue a permit, even though the background to the creation of this Law is to improve the investment ecosystem and regional business activities to encourage regional prosperity.

A. INTRODUCTION

In the implementation of the Indonesian state is related with connection Government center and region adhere to one of the principles that is Decentralization. Decentralization is a process in which the Regional Government carries out autonomy as wide as its vastness with objective increase welfare society, creating room democracy post regime authoritarian

order new, service general and for increase progress area. ¹ Government area own authority For operate all affairs government except affairs related government with affairs political foreign affairs, land, security, justice, monetary and fiscal national and religion that becomes authority center. ² The 1945 Constitution of the Republic of Indonesia has give mandate For held autonomy as wide as possible in the framework of the Unitary State of the Republic of Indonesia (NKRI). ³

Foundation philosophical Indonesia's shift from a centralized state become a decentralized country in democratic form, with apply it autonomy area, aims For create a just and prosperous society with do equalization development in the area in matter This Province, city / district.⁴ According to Sunaryo Waluyo, the ideal a just and prosperous society in life Indonesian nation is problem main throughout history. Related with matter that, fair and prosperous are two couples who are not let go in philosophy society and is objective his life.⁵

Speak related with authority government area No can released from connection between government central and regional. Autonomy as wide as possible if reviewed from a number of literature and regulations legislation that has ever been There is can see from a number of The parameters are, first , based on the transfer of "authority", second, more use System Residual Function, Third, Freedom and independence area in organize and manage . Fourth, not immediately limited.⁶

Local government can interpreted with three matters that is First government area refers to the organ that carries out decentralized functions and affairs. Second, as government area that refers to the function being performed in framework decentralization. Third, as area autonomous, place Where locality be and form legal entity itself, although No sovereign but own right for look after himself Alone.⁷

"According to the Encyclopedia of Social Science, in its original meaning, position and authority central and regional is the legal self sufficiency of social body and its actual independence. While according to Black's Law Dictionary defines Autonomy as "The political independence of a

¹ Edward H., Balance Finance Between the Central Government and Regional Government in Regional Financial Management, *Widyapraja Government Science*, Vol. 42, No. 1, 2016, page. 2

² Indonesia., *Regional Government Law*, Law No. 23 of 2014, Article 9 paragraph (2), LN 2014 Number 244, TLN Number 5587.

³ See the 1945 Constitution of the Republic of Indonesia, Article 18 paragraph (5).

⁴ Muhammad Noor., *Understanding Indonesian Decentralization*, Yogyakarta, Interpena, 2012, page. 48.

⁵ Samuel., Authority of Investment Licensing Implementation by Regional Government Based on Statutory Regulations, Dharmasisya, Vol. 1, No. 2, June 2021, page. 1081.

⁶ Kasyful Qulub., *The Widest Possible Regional Autonomy in Maintaining the Balance of the Unitary State and Local Democracy*, Thesis: Faculty of Law, Master of Law Study Program, Malang, Brawijaya University, 2017, page. 10-11.

⁷ MR Khairul Muluk, *Concept Map of Decentralization and Regional Government,* Surabaya: ITS Press, 2009, page. 3.

nation; the right (and condition) of power of selfgovernment. The negotiation of state of political influence from without or from powers "8"

Implementation autonomy area have connection close with demands will governance good governance in Indonesia, then provision general autonomy area is actually very necessary For realize more government effective and efficient use realize acceleration improvement welfare public. In general theoretical decentralization and autonomy area expected Can promote democracy local, bringing the country more near to society, appreciate identity local, diverse, improving quality service relevant public with need local, awakening potential and crafts local, strengthening participation public local. Licensing is one of matter important in the system autonomy area about service public special in the field licensing in the area.

System government centralized, officials government regions and their ranks must decide that If decentralization truly is a useful path for development, then government area must change method they paradigm in government. They must think decentralized in operate every problem government related matters interest public. ¹¹ In relation, concept organization licensing in Indonesia is adoption, as stated by Harry Supriyono, Harry stated that basically licensing Indonesian environment comes from from draft permission environment in the Netherlands, which is called as permission integrated .¹²

Gambling Atmosudirdjo explain that permission is a determination which is dispensation on a prohibited by law. Prohibition in Constitution the followed with terms and conditions that must be met filled applicant For to obtain dispensation from prohibition, followed with determination procedures and instructions implementation to official the administration of the country concerned.¹³ Can concluded from statement the that licensing is action law of a nature state administration provided by officials or agency government that is authorized and given in form a determination (*beschikking*). permission or agreement on something in general prohibited. Licensing This appear as a strategy and technique used by the Government For control or control various conditions, namely with forbid without

⁸ Zike Martha, Diego, Engrina Fauzi., Financial Balance of Central and Regional Governments Viewed from the Position and Authority of the Financial and Asset Management Agency (Bpka) of Padang City in Regional Financial Management Regarding the Structure of Regional Organizational Work and Providing Effective Information and Communication, *Menara Ilmu*, Vol. XI, Vol. 1, No. 77, October 2017, page. 216.

⁹ Ari Purwanti., *Implementation of Good Governance in the Regional Government System in Indonesia*, Journal of Governance, Vol. 7, Issue. 2, June 2022, page. 485.

¹⁰ Hermansyah, Ismail, Ramlani Lina.S., Implementation of Regional Autonomy in the Service Sector and the Principles of Good Governance (Study on One-Stop Integrated Services in Bekasi City), *Siyasah*, Vol. 6, Issue. I, July 2023, page. 107.

¹¹ Noor, Muhammad., Understanding Decentralization of Indonesia, Yogyakarta, Interpena, 2012

¹² Ubaiyana & Kristina Viri., Integrated Environmental Licensing after the Enactment of the Job Creation Law, *Forestry Policy Analysis*, Vol. 19, No. 1, May 2022, page. 34.

¹³ Samuel., Authority of Investment Licensing Implementation by Regional Government Based on Statutory Regulations, Dharmasisya, Vol. 1, No. 2, June 2021, page. 1081

permission written For do activities - activities whatever you want set up or controlled by the Government. Licensing This is determination or decisions that are of a nature positive (approval) than application all in all or part) and is included in the determination positive that gives profit to applicant.¹⁴

In hierarchical The government in Indonesia consists of on government center, region, to village, as well as towards form authority between government center, government provincial government, government district / city / and government village naturally different Good from aspect regulation until authority For do fields other. 15 in accordance with the mandate of Article 18, Article 18A and 18B of the 1945 Constitution which is explained in Law No. 23 of 2014 concerning Local Government. About affairs government, Article 9 paragraph (1) states, "Government affairs Government consists of on affairs government absolute, matter government concurrent, and business government general". 16 Then Article (2), "Affairs government absolute is Affairs A fully autonomous government become authority Central Government. Next verse (3), (4) that Affairs government concurrent is Affairs Divided government between The central and regional governments of the provinces and districts/cities that are handed over to the Region to be base implementation Regional autonomy.¹⁷

If described more continue, business government concurrent as authority area consists of on affairs government mandatory and business government choice. Matters government must share Again become matters of substance service basic and not service basic. ¹⁸ As for the matter government must in service base includes; a. education; b. health; c. work general and arrangement room; d. public housing and areas settlements; e. peace, order general and protection society and f. social. While affairs government mandatory that is not Basic services include: a. manpower work; b. empowerment women and protection children; c. food; d. land; e. environment life; f. administration population and registration civil; g. empowerment community and village; h. control residents and families planning; i. transportation; j. communication and informatics; cooperatives, business small, and medium.¹⁹

Law No. 23 of 2014 gave rise to term affairs government concurrent. Affairs government concurrent is runway law implementation autonomy area and is distribution affairs government between government center with

14 *Ibid.*

¹⁵ I Kadek Suwartana, I Ketut Kasta Arva Wijaya, and Luh Putu Survani., The Authority of Regional Governments in Land Licensing with the Enactment of the Job Creation Law , Legal Analogy, Vol. 4, No. 3, 2022, page. 255.

¹⁶ UU no. 23 of 2014, Article 9 paragraph (1).

¹⁷ Helmi., Regional Authority in Business Licensing in the Job Creation Law, Sumber Cahaya, Vol. 28, No. 1, June 2021, page. 21

¹⁸ Ibid., page. 22.

¹⁹ Salmon Bihuku, Telly Sumbu, Harly Stanly Muaja., Concurrent Government Affairs According to Law Number 23 of 2014 Concerning Regional Government, Lex Administratum, Vol. VI, No. 1, Jan-Mar, 2018, page. 38.

government area province and district / city areas.²⁰ Article 9 paragraph (3) determines that affairs government concurrent as referred to in paragraph (1) is Affairs Divided government between Central Government and Provincial Government and Regency / City Government. Furthermore affairs government submitted concurrent to area become base implementation Autonomy area.²¹

Regulation Indonesian legislation regarding Government area has adhere to system decentralization which area has get more authority big For arrange Alone his government, as for the authority provinces, districts and cities, based on Article 13 and Article 14 of Law No. 23 of 2014, can classified to affairs mandatory to be authority government areas and affairs government that is choice. In the settings at least there are 31 sectors government which is affairs decentralized government to area both related with matters of a personal nature must For to organize service base and also matters of a personal nature choice For to organize development sector economy that becomes Featured from area.²²

The Enactment of the Job Creation Law Work viewed that the more strengthen centralization and worrying fate autonomy areas in Indonesia. "Some material load in the Omnibus Law on Job Creation Work has real-real reduce right autonomy as widely as possible given to government area Good province and also regency or authority area based on Article 18 paragraph (5) of the 1945 Constitution of the Republic of Indonesia (UUD NRI 1945)". Moreover has PP on licensing, PP on the field of clear sectoral touch with affairs government as authority area in autonomy.²³

Job Creation Law Work Alone equipped with regulation technical until moment This at least There is not enough over 51 regulations derivative from the Job Creation Law This. ²⁴ That problem frequently encountered topics faced by the perpetrators business in Indonesia is the difficulty look after licensing, complicated procedures, many type the necessary permits owned, and need long time and cost that is not cheap. In terms of general, in to organize a business in Indonesia at least perpetrator business must go through 13 procedures in 46 days time. Different with Malaysia, which only need through 3 procedures in 4 days time. ²⁵ government state that Invite Invite Create Work This a breakthrough law that can to fix climate

22 Samuel., *Authority of Investment Licensing Implementation by Regional Government Based on Statutory Regulations*, Dharmasisya, Vol. 1, No. 2, June 2021, page. 1806

²⁰ Mesy Azmiza Azhar., Dynamics of Concurrent Affairs Between Central Government and Regional Government in a Decentralized System, *LEX Renaissance*, Vol. 7, No. 3, July 2022, page. 651.

²¹ Ibid..

²³ Helmi., Regional Authority in Business Licensing in the Job Creation Law, *Sumber Cahaya*, Vol. 28, No. 1, June 2021, page. 19

²⁴ Muhammad Eko Purwanto, Efridani Lubis., Judicial Review of Omnibus Law in Protecting Workers and Developing Investment in Indonesia, *Veritas*, Vol. 8, No. 1, Year 2022, page. 62.

²⁵ Ubaiyana & Kristina Viri., Integrated Environmental Licensing After the Enabling of Law of the Republic of Indonesia, *Forestry Policy Analysis*, Vol. 19, No. 1, May 2022, page. 34

investment in Indonesia, ²⁶ jam This law is also an expected strategy can realize service simple, clean and transparent public, so that can push growth economy and investment as well as create Lots field Work new For overcome unemployment. Document administration too many permits as well as procedure Complicated licensing Not yet Again fact extortion, become factors inhibitor Power pull investment in Indonesia. However a number of notes about various issue behind Constitution Create Work This become Attention Lots circles. Including potential recentralization that is strengthened and can threaten Spirit autonomy area. ²⁷

Spirit Decentralization is one of the the desires and needs of the people who fought for the 1998 reforms. With runway philosophy that area can develop area his alone For welfare its people with manage potential the area given by oneself as authority by the government center, the second that is For push democratization.

"Decentralization as a process of doing approach to government areas that require, in Conception he seen clear that with decentralization happen hand over power to government. According to Said, decentralization that is a process of devolution in sector public where it occurs diversion authority from government center to government province and district / city. From the two concepts above clear that in a way theoretical with decentralization happen change implementation pattern (model) investment in the region."²⁸

Patterns that encourage recentralization power reinforced by material load in Constitution Create Work. After Constitution made, pattern the formed with instrument agreement or increasingly evaluation strict by the government center and withdrawal task from government area. Changes provision the Enough controversial, especially Because objective they is For centralize power, which is contradictory with principle autonomy area.²⁹

With Thus, the word decentralization is movement fade away, move away from central or center. There are two movements from center namely centripetal and centrifugal. Centripetal or centipetral is "proceeding or acting in a direction toward a center or axis". While the word centrifugal or centrifugal interpreted as "proceeding or acting in a direction away from a center or axis." Centripetal interpreted as A action going to to direction A center or axis, while centrifugal is action going to to away direction from center or axis. With thus writer will show that with the birth of the Job Creation Law Work How shifting Principle Decentralization special related

²⁶ Djilzaran Nurul Suhada, Rizky Arifianto., Examining Space and Conflict of Rights to the City in the Problematics of the Issuance of Legal Product Laws in Indonesia, Multidisciplinary *West Science*, Vol. 02, No. 08, August, page. 587.

²⁷ Rulli Putra Ananda., Authority of Natural Resource Management by Regional Governments Post Omnibus Law, *Rechten, Legal and Human Rights Research*, Vol. 4, No. 3, 2022, page. 51.

²⁸ Jemmy Sondakh., Theoretical Review of Decentralization System in Investment Regulation in Indonesia, Unsrat Law, Vol. I, No.1, April- June 2013

²⁹ Rulli Putra Ananda., Authority of Natural Resource Management by Regional Governments Post Omnibus Law, *Rechten, Legal and Human Rights Research*, Vol. 4, No. 3, 2022, page.54-55.

³⁰ Sadu Wasistiono., *Development of Thought of Decentralization Theories General Concept of* Decentralization, Module 1, page. 2.

with Authority area in management Licensing, what is it? in the practice day This shift authority autonomy area start withdrawn back by center through the Job Creation Law Work or even in fact the law strengthen principle decentralization, deconcentration and tasks assistance inherent in autonomy area.

B. RESEARCH METHOD

This writing mean to For read return principle decentralization related with Authority Local Government In Implementation Licensing Post Enactment Constitution Create Work. Problems studied in article This that is related with How draft implementation licensing in the area before and after the implementation of the Job Creation Law work, is it principle decentralization start shift return toward centralization through authority held government center related with authority area in matter licensing try in the area.

In this article writer use systematics writing consisting of from, namely background back, method research, discussion and conclusion. In the background behind writer try to describe authority government area related with licensing in the associated area with principle decentralization, special his post the birth of the Job Creation Law Work , with use theories laws and regulations related legislation with study This.

Then in the method study article This writer use Method study Legal Normative (*Legal Research*). Method study law normative or method study law literature is the method used in study law that is carried out with method researching material existing libraries. ³¹ Approach research that used is study qualitative with objective no only for generate descriptive data but also the research that will be conducted will be of the explanatory and evaluative ³² type.

The purpose of the explanatory research type is because the research conducted is aimed at answering questions that are the focus of discussion in this article, namely related to the Authority of Regional Governments in Organizing Licensing After the Job Creation Law Enacts. For That writer feel that important For read research or article previously discussed related with authority area in matter licensing.³³

C. RISULTS AND DISCUSSION

Government the areas adopted by the Republic of Indonesia are not only stated in chapter separately the 1945 Constitution, in Chapter IV with title Regional Government. In the 1945 RIS Constitution, the provisions about autonomy area loaded in Articles 42-67 and in the 1950

³¹ Soerjono Soekanto, and Sri Mamudji., *Normative Legal Research*, 8th ed., Jakarta, PT Raja Grafind Persada, 2004, page. 14.

³² Andri Gunawan Wibisana., *Writing in Law Journals: Ideas, Structure, and Style*, Faculty of Law, *University of Indonesia: Journal of Law & Development,* Vol. 49, No. 2, 2019, page. 475

³³ See Andri Gunawan Wibisana's writing, *Writing in Law Journals: Ideas, Structure, and Style,* that there is a close relationship between writing articles and reading: the better a person reads, the better the articles he will write.

UUDS in Articles 131 and 132.³⁴ Government has set the law that regulates about authority government area No not enough of 9 (nine) laws since independence until now. Invite the law that has been set That Then become determinant patterns and models of relationships government center with government area. ³⁵CST Kansil in Jimly Asshiddiqie say that: "Even since before independence, already many regulations have been made For arrange about problem government areas and related issues with question decentralization, since 1903. "³⁶

In general historical, usage term autonomy can found in Constitution Number 1 of 1945 concerning Main points Regional Government. The Unitary State of the Republic of Indonesia (NKRI) consists of on a number of area and each area entitled arrange or look after House the stairs alone. In Constitution Number 1 of 1945, rights look after or arrange House ladder Alone known with term autonomy area. If analyzed in a way careful, use term autonomy area describe existence the wishes of the compilers Constitution in realize democratic government.³⁷

Period coming into effect Constitution mentioned on This is very limited. So in period time three year there are no regulations yet government that regulates about handover affairs (decentralization) to area. Law This aged more not enough three year Because replaced with Constitution Number 22 of 1948, Law Number 22 of 1948 focuses on the regulation about arrangement government democratic area . In Constitution This two types are defined area autonomous, namely area autonomous regular and regional autonomous special, and three levels area that is province, district / city big and village / city small .³⁸

Period autonomy areas in Indonesia after Law Number 22 of 1948 were filled with emergence some laws about government area namely Law Number 1 of 1957 (as settings single first applicable uniform for throughout Indonesia), Law Number 18 of 1965 (which adheres to system the broadest possible autonomy) and Law Number 5 of 1974.³⁹ Invite Number 22 of 1999 concerning Regional Government and various regulation the implementer was appointed in 1999,⁴⁰ Then born Law No. 32 of 2004, with tiered model options his government Not yet capable connect governance relations the in

³⁴ Diky Pranata Kusuma, Faisal Ahmadi, Muhammad Randhy Martadinata., *The Development of Regional Autonomy Regulations in Indonesia, Wasatiyah*, Vol.1, No.1, June 2020, page. 23.

³⁵ Dudung Abdullah., *The Relationship between the Central Government and Regional Governments*, *Positum Law*, Vol. 1, No. 1, December 2016, page. 84.

³⁶ Diky Pranata Kusuma, Faisal Ahmadi, Muhammad Randhy Martadinata., *The Development of Regional Autonomy Regulations in Indonesia, Wasatiyah*, Vol.1, No.1, June 2020, page. 23

³⁷ Suwito Eko Pramono, Ade Kusmiadi., *Relationship between Central and Regional Governments in the Implementation of Early Childhood Education and Community Education Programs*, Ministry of Education and Culture, Directorate General of Early Childhood Education and Community Education, 2015, page. 34.

³⁸ Sani Safitri., *History of Regional Autonomy Development in Indonesia*, Criksetra, Vol. 5, No. 9, February 2016, page. 80.

³⁹ Ibid.,

⁴⁰ Harsanto Nursadi., Model Of Hierarchy And Authority Relations Between Government Systems (President, Governor, Regent And Mayor) In Carrying Out Their Functions, Scientific paper: *Lecturer at the Faculty of Law, University of Indonesia*, page. 4.

a way perfect, even when in 2010, the Government issued PP No. 19 of 2010 concerning Implementation Procedures Duties, Authorities and Position Finance Governor As a representative of the government in the provincial area, it shows Still existence obstacle in the relationship system between government the.41

In 2014, the Government publish Constitution Number 23 of 2014 concerning Government The area that replace and revoke the enactment of Law No. 32 of 2004. The enactment of Law No. 23 of 2014 also has implications for changes regulation legislation its derivatives, one of which is is Regulation Government Number 18 of 2016 concerning Regional Apparatus which in Article 125 of the PP a guo revokes and states No enactment of PP no. 41 of 2007.⁴²

Autonomy areas implemented in Indonesia gave birth to a area autonomous which has authority in manage the area himself. Bagir Manan emphasized that Autonomy No only just distribution organization government For reach efficiency and effectiveness. Autonomy is A order state administration (staatrechtelijk), not only order State administration (administratiefrechtelijk). 43 Temporary that BC Smith uses title decentralization in theory rather than theory of decentralization in chapter two of the book *De cefiralization*: the Tbritorial dimension of the state. The reason is Because chapter the discuss decentralization from corner view normative and considerate the role given by the theoretician knowledge social to decentralization in modern states.44

Through decentralization, there is a number of authority delegated center to area in form delegation authority center to area. Seerden and Stroink argues: "in a decentralized state, some power is delegated to public authorities or agencies that have legal personality themselves. They are selfgoverning ".45 Opinion Seerden and Stroink on hopefully can describe draft decentralization that applies in Indonesia, where every government center to disperse (delegate) some his authority to government regions and government area have authority For manage and utilize potential the area in frame carry out affairs devolved government the.

Authority area in matter Implementation licensing in the area before the implementation of the Job Creation Law Work, actually can We Look in the attachment to the law on Government area Where explained that authority area Province and City/District Already arranged. Affairs government of one between the "veins" pulse "provision governance and

⁴¹ *Ibid.*

⁴² Organization and Administration Section of the Regional Secretariat of Surabaya City., Academic Manuscript of the Draft Regional Regulation of Surabaya City Concerning the Formation and Composition of the Regional Apparatus of Surabaya City, Academic Manuscript of Surabaya City, page. 2.

⁴³ Bagir Manan., Welcoming the Dawn of Regional Autonomy, Yogyakarta, Center for Law Studies, Faculty of Law, University of Indonesia, 2005, page. 24

⁴⁴ MR Khairul Muluk, Concept Map of Decentralization and Regional Government, Surabaya: ITS Press, 2009, page. 4.

⁴⁵ See Rene seerden and Frits Stroink, Administrative Law Of The European Union, Its Member States And The United States: a comparative analysis, intersentia, page. 15.

development in Indonesia as a unitary state. Without affairs government, then No Anyone can do area, although given authority. For area , affairs government become right at a time obligation For actualization autonomy area in accordance with the mandate of Article 18, Article 18A and 18B of the 1945 Constitution which is explained in Law No. 23 of 2014 concerning Local Government. About affairs government, Article 9 paragraph (1) states, "Government affairs Government consists of on affairs government absolute, matter government concurrent, and business government general". 9 Then Article (2), "Affairs government absolute is Affairs A fully autonomous government become authority Central Government. 10 Next verse (3), (4) that Affairs government concurrent is Affairs Divided government between The central and regional governments of the provinces and districts / cities that are handed over to the Region to be base implementation Regional autonomy.⁴⁶

In literature knowledge politics, science government and science law often found term power, authority, and authority. Power often equated so just with authority and power often exchanged with term authorit, and vice versa. Authority often also equated with authority. Power usually shaped connection in the sense that "there is One the party that rules and the other party that is ruled" (the rule and the ruled). Authority is what is called formal power, power that comes from from powers granted by law, whereas authority only about a "underbone" or part certain just from authority. In authority there is authorities law the winds.

In the relation with authority area in matter organization licensing in the area, especially long ago We must understand draft Licensing. Licensing is a formed noun from the word permission with get per-an affix. Licensing is form plural from the word permission by WJS Poerwadarminta interpreted with acceptance or statement grant there is nothing forbid or letter stating may do something. Dicensing according to Invite Republic of Indonesia Law Number 30 of 2014 concerning Administration Government, permission is decision official government authorities as form agreement on application inhabitant public in accordance with provision regulation legislation. Permission is one of instrument important in law state administration , where government make licensing as means legal For arrange pattern behavior in demand public in a way No direct. Dicensing in the provision is one of instrument in the provision in the provision is a means legal for arrange pattern behavior in demand public in a way No direct.

⁴⁶ Helmi., Regional Authority in Business Licensing in the Job Creation Law, *Sumber Cahaya*, Vol. 28, No. 1, June 2021, page. 20.

⁴⁷ Miriam Budiardjo., *Basics of Political Science* , Jakarta, Gramedia Pustaka Utama, 1998, ppage. 35-36

⁴⁸ Nur Basuki Winanrno., Abuse of Authority and Criminal Acts of Corruption, Yogyakarta, Laksbang Mediatama, 2008, page. 65.

⁴⁹ Indroharto., General Principles of Good Governance, in Paulus Efendie Lotulung, Collection of Papers on General Principles of Good Governance, Bandung, Citra Aditya Bakti, 1994, page. 65

⁵⁰ Johan., *Business Licensing in Regions in the Perspective of Law Number 11 of 2020 Concerning Job Creation*, Thesis: Faculty of Law, Masters Program in Law Study, Borneo, Borneo Tarakan University, 2022, page. 11.

⁵¹ Indonesia,, *Law Number 30 of 2014 Concerning Government Administration*, Law Number 30 of 2014, LN No. 292 of 2014, TLN. No 5601, LL SETNEG:, Article. 1, Number. 19, page. 66

Objective licensing according to Gambling Atmosudirjo which is general can outlined as following:⁵²

"First Desire direct (control "sture") activities activity certain, Second Permission prevent danger from environment, Third Desires protect object certain, Fourth Permission want to share for little things, and Permission give direction with selecting people and activities."

As already mentioned on that Through Constitution Number 23 of 2014 concerning Local Government, government area has given more authority big in develop climate investment in their respective regions. In Constitution the set up about giving incentives and convenience investment. With thus role government area become very important for entry investment to Indonesia. Licensing business required For support operational effort, good business individuals, Small and Medium Enterprises (SMEs) and business scale big. In Indonesia, the establishment of business set up in Law, namely through Regional Regulations and Regulations from Department Trading as well as Department or related agencies with field business run. Trading Company is every form business that runs activity business in the sector trade of a nature permanent, continuous, established, working and domiciled within the territory of the Republic of Indonesia, for objective to obtain profit and or profit. S4

Article 6 of the Regulation of the Minister of Home Affairs Number 25 of 2021 concerning the Investment and Services Office Integrated One Stop, stated that "Regent / Mayor delegate authority signing licensing and non-licensing to head of DPMPTSP for speed up the service process". ⁵⁵The article become base to head area For delegate signing licensing and non-licensing to Head of Service Agency Licensing Integrated and Investment, as institution that organizes service integrated One door. However implementation Licensing Integrated Still experience a number of constraints. The existence of the procedure feels convoluted and complicated burdensome for public this is what makes publication Regulation President Number 91 of 2017 concerning Acceleration Implementation Try with introduced existence System Licensing Try Integrated Electronically (Online Single Submission/OSS). In this OSS system, investors submit application licensing try only to PTSP.⁵⁶

Authority give licensing try still is in the hands of the minister, the leader institution, governor or regent / mayor issued by the OSS Institution.

⁵² Muhammad Adrian Maulana, Abdul Khair, Sarkawi., Implications of Mining Licensing Centralization After the Enactment of the Job Creation Law on Regional Authority, *Discretion*, Vol. 2, Issue. 1, June 2023, page. 91.

⁵³ Bahir Mukhammad., Implementation of Risk-Based Licensing Post-Job Creation Law, *Naral Keadilan*, Vol. 1, No. 2, November 2021, page. 19.

⁵⁴ *Ibid.,*

⁵⁵ Indonesia., Regulation of the Minister of Home Affairs Number 25 of 2021 Concerning the Investment Service and One- Stop Integrated Services, *Permandagri*, Article. 6, No. 885, No. 25 of 2021.

⁵⁶ Muhammad Adrian Maulana, Abdul Khair, Sarkawi., Implications of Mining Licensing Centralization After the Enactment of the Job Creation Law on Regional Authority, *Discretion*, Vol. 2, Issue. 1, June 2023, page. 18.

Through Regulation President Number 91 of 2017 Concerning Acceleration Implementation Try, then government make an effort For speed up implementation business with do escort and settlement obstacle through formation Unit Task (Task Force) which aims to speed up implementation licensing trying, both inside as well as outside Special Economic Zones (KEK), Trade Areas Free Trade and Free Port Areas (KPBPB), Industrial Areas, and Strategic Areas National Tourism (KSPN).⁵⁷

Distribution affairs government concurrent between Central and provincial governments and district/city areas based on the principle accountability, efficiency and externalities, as well as interest strategic national. Affairs government as authority area autonomous has regulated by the Regional Government Law and its attachments. All Provinces, Regencies and Cities as area autonomy is also "pinned" with the status of an administrative region which is a representative of the government center in the region. The Regional Heads (Governor, Regent and Mayor) at that time more Lots look after tasks that are of a nature centralization rather than decentralization. Change happen on the contrary during the 1998 reforms. Through Law No. 22 of 1999 concerning Regional Government, autonomy area with decentralization is very dominant. Governors, Regents and Mayors are elected by the DPRD as a result of reform election "feels" like having authority full For organizing autonomy as wide as possible, even often happen non-compliance to the government above it.⁵⁸

Through regulation area, freedom area and head area emit permission For exploitation to source Power especially forests and mines. As a result actualization autonomy area has ignore interest government center holder power government main and ignore sustainability environment live. Facing situation This Then formed and enforced Law No. 32 of 2004 concerning Regional Government. As regulation For overcome the above issues, the Government Law area This interesting a number of affairs government which is authority like field forestry, energy source mineral resources (ESDM) become affairs government as authority government center. This is Then the more strengthen when Law No. 23 of 2014 concerning Local Government. Even through this law, matters government field environment life like forestry and ESDM have No become affairs area, especially Regency and City. Likewise the field plantations, marine, part big Already become authority center. 59

Before the implementation of the Job Creation Law Work, regulations about licensing try made by the government each region still in regulation area, as derivative from regulation government or regulation minister above him. So that in stage implementation, regulation about licensing try can be very diverse and different, depending on regulations that apply in the area.

58 Ismah Naqiyyah and Ghunarsa Sujatnika., Legal Policy of Business Licensing in Regions After Constitutional Court Decision No. 91/Puu-XVIII/2020 and the Enactment of Law Number 6 of 2023, *Syariati*, Vol. IX, No. 01, May 2023, page. 69.

⁵⁷ Ibid., page. 21.

⁵⁹ Helmi., Regional Authority in Business Licensing in the Job Creation Law, *Sumber Cahaya*, Vol. 28, No. 1, June 2021, page.18.

Therefore that, the perpetrator business must follow regulation licensing business that applies in the area his efforts, following autonomy area that provides authority to government area the.⁶⁰

Since the implementation of the Job Creation Law work, flow government area leading to recentralization the more strengthening and autonomy Indonesia's regions are increasingly in doubt again. "Some material load in the Omnibus Law on Job Creation Work has real-real reduce right autonomy as widely as possible given to government area Good province and also regency based on Article 18 paragraph (5) of the 1945 Constitution of the Republic of Indonesia (UUD NRI 1945)". In addition that, PP field sectoral, which is clear relate with affairs government as authority area in autonomy, has enforced.⁶¹

A number of material load in Constitution Create Work own potential reduce right autonomy as widely as possible given to government area Good province and also regency based on Article 18 Paragraph (5) of the 1945 Constitution of the Republic of Indonesia (UUD NRI 1945). Such as pruning a number of authority held government regions (provinces, districts, and/ or city), including, as following:⁶²

- 1. The disappearance authority process and publish analysis about impact environment life (amdal) and permits environment (Article 22). The loss of consultation determination of potential areas oil and natural gas (Article 40). He trimmed it authority electricity (Article 42). The loss of authority give agreement area economy special (Article 150).
- 2. Material load in Constitution Create Work strengthen patterns that lead to the occurrence of practice recentralization power that was also found in Constitution Regional Government. The pattern formed with birth the law that has arrangement like withdrawal affairs from government areas and instruments agreement or evaluation by the government the center is increasingly strict.

That in a way implicit in the Job Creation Law Work has reduce Regional authority in the Implementation Process Licensing in the area. Among them that is related with source Power nature in the area like Mining. In Constitution Number 23 of 2014 concerning Local Government, explains that authority licensing carried out by the government center diverted to government province and government district / region. While in Constitution Number 6 of 2023 authority about giving permission mining withdrawn fully to government center with Objective For cut system convoluted bureaucracy. Then reason this is very not relevant because of with system decentralization that puts authority as big as possible given to government area. This is show existence distrust government center to

37 |

⁶⁰ Ismah Naqiyyah and Ghunarsa Sujatnika., Legal Policy of Business Licensing in Regions After Constitutional Court Decision No. 91/Puu-XVIII/2020 and the Enactment of Law Number 6 of 2023, *Syariati*, Vol. IX, No. 01, May 2023, page. 70.

⁶¹ Helmi., Regional Authority in Business Licensing in the Job Creation Law, *Sumber Cahaya*, Vol. 28, No. 1, June 2021,

⁶² Rulli Putra Ananda., Authority of Natural Resource Management by Regional Governments Post Omnibus Law, *Rechten, Legal and Human Rights Research*, Vol. 4, No. 3, 2022, page. 54

government area related with system licensing carried out until moment This.⁶³

Decentralization can shared become decentralization in a broad sense and in a narrow sense, decentralization in the narrow sense, namely handover part authority center to area. ⁶⁴ Decentralization In a broad sense encompassing (decentralization) in the narrow sense, deconcentration, delegation and privatization, as well as Deregulation. ⁶⁵ Autonomy area introduced covers task assistance, with reason that between autonomy area and tasks assistance You're welcome contain freedom and independence. On autonomy area, space freedom and independence That full Good principle and also method run it, while it's on assignment assistance, freedom and independence only limited to the way run it. ⁶⁶

Argumentation on can think his explained in draft decentralization explained by experts as Brian C. Smith explains that in system unitary ⁶⁷ state politics as contained in the Article 1 paragraph (1) of the 1945 Constitution, decentralization encompassing devolution and deconcentration. Devolution is handover authority in field wisdom public, head areas in *Local Government* with regulation legislation.⁶⁸

Then AH Hanson said devolution with runway understanding decentralization in a way wide that is as "decentralization Politics" because in devolution authority delegated by the government center to government area is authority For take decision politics and administration, devolution can also be called with decentralization democracy Because in the pattern handover authority to government area based on on an election process, whereas deconcentration which is also included in the decentralization in a broad sense called as decentralization bureaucracy Because authority delegated by the government center to government area is authority administration just .⁶⁹

According to Frank J. Goodnow in *Politics and Administration*⁷⁰

⁶³ Muhammad Adrian Maulana, Abdul Khair, Sarkawi., Implications of Mining Licensing Centralization After the Enactment of the Job Creation Law on Regional Authority, *Discretion*, Vol. 2, Issue. 1, June 2023, page. 92.

⁶⁴ Tri Widodo W. Utomo., Re-Understanding the Basic Concepts of Deconcentration and Decentralization, *Borneo Administrator*, Vol. 8, No. 1, 2012, page. 76.

⁶⁵ Zike Martha, Diego, Engrina Fauzi., Financial Balance of Central and Regional Governments Viewed from the Position and Authority of the Financial and Asset Management Agency (Bpka) of Padang City in Regional Financial Management Regarding the Structure of Regional Organizational Work and Providing Effective Information and Communication, *Menara Ilmu*, Vol. XI, Vol. 1, No. 77, October 2017, page. 216.

⁶⁶ Sadu Wasistiono., *Development of Thought of Decentralization Theories General Concept of* Decentralization, Module 1, page. 11.

⁶⁷ Bhenyamin Hoessein., *Various Factors Influencing the Size of Level II Regional Autonomy (A Study of Decentralization and Regional Autonomy from the Perspective of State Administration Science)*, Dissertation: Faculty of State Administration Science, University of Indonesia, Postgraduate Program, 1993, page. 59.

⁶⁸ Ibid., page. 60.

⁶⁹ *Ibid.,* page. 61.

⁷⁰ Boni Saputra, Suripto, Yulvia Chrisdiana., Indigeneous Public Administration: Seeing Public Administration from the Perspective of Local Wisdom, *Journal of Administrative Science*, Vol. XV, No. 2, 2018, page. 287.

"The Regulator connection between central and regional is things that are not logical, because at some point side government local need given right For determine his wish Alone without reduce sovereignty a country. However, the other side becomes a impossibility For carry out policy from government center if contradictory with policy government area"

Construction repeat connection between the Center and the Government No can released in framework theory form of state and efforts For to align strength centripetal and force centrifugal which is always dynamic move in a nation state.⁷¹ Including questions licensing, Conception connection government central and regional related with licensing has give description movement centripetal, namely movement come closer to the center in other words movement sentipental will push governance become centralistic, where area day This impressed only become verifier in the licensing process.

Authority is one of the form implementation function settings and nature control held by the government to activities carried out by the community, both those implemented by the government center and also area. ⁷² Licensing can formed registration, recommendation, certification, determination quota and permit For do something the usual business must owned or obtained a organization company or somebody before the person concerned can do a activity or action. ⁷³ Temporary That licensing is Licensing is giving legality to somebody or perpetrator business or activity certain , good in form permission and also business registration certificate. Permit is one of the most instruments used in law administration, for driving behavior behavior of the citizens. ⁷⁴

With see from draft authority and licensing We can a pretty good picture clear that Authority in the area in matter licensing has reduced by birth Constitution Create Work. There is uncertainty principle distribution affairs government concurrent. In terms of licensing basic, local government also does not Again own authority on spatial control until environment live in his area. After ratification of the Omnibus Law on Job Creation Work, authority the fully Already withdrawn to the Center. Then in authority licensing sectoral, authority the area is also narrowed down with existence authority different centers and regions in each sector .⁷⁵

⁷¹ Eko Prasojo., *Reconstructing the Relationship between the Central Government and Regional Governments in Indonesia*, In his Inaugural Speech as Professor, Depok, Department of Administrative Sciences, University of Indonesia, July 2006, page. 9.

⁷² Helmi., *Building an Integrated Environmental Licensing System in Indonesia*, *Legal Dynamics*, Vol. 11, No. 1, January 2011, page. 139

⁷³ Suryo Pratolo., The Role of Regional Autonomy to Improve the Function of Regional Financial Management as a Management Instrument in Public Service Expenditure Allocation Policy, *Accounting and Investment*, Vol. 12, No. 1, 2011, page. 68.

⁷⁴ Philipus M. Hadjon., *Introduction to Licensing Law*, Surabaya, Yuridika, 1993, page. 2.

⁷⁵ Helmi., *Building an Integrated Environmental Licensing System in Indonesia*, *Legal Dynamics*, Vol. 11, No. 1, January 2011, page. 13919.

D. CONCLUSION

From the description analysis speaker related with authority area related licensing post the implementation of the Job Creation Law Work has experience shift autonomy area tend more approaching the feared will result in erosion principle decentralization or strengthen centralization in a unitary state. Based on Article 18 paragraph (2) of the Constitution of the Republic of Indonesia, the government area have authority autonomy and duties assistance, one of them is emit permission as listed in Law 23 of 2014. With the implementation of the Job Creation Law Work moment This Authority area only as verifier file licensing, so that No own authority For publish or No publish A permission, even though background behind the formation of this law that is For increase ecosystem investment and activities try in the area For push welfare in the area, but until day This since the implementation of the law communities in the regions No increase tarah his life especially areas with source Power abundant nature. This law precisely creating a pattern that encourages recentralization power reinforced by material load in Constitution Create Work. After Constitution made, pattern the formed with instrument agreement or increasingly evaluation strict by the government center and withdrawal task from government area. Changes provision the Enough controversial, especially Because objective they is For centralize power, which is contradictory with principle autonomy area. Authority licensing should use draft balance movement out and in with arrange affairs authority licensing between central and regional as effort For guard balance between movement centrifugal and movement centripetal in connection between the Center and the Regions. So that principle autonomy area can walk in accordance with objective the beginning of reform for give area authority look after Alone affairs the area, no dictated in a way overall by the center.

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