



IMAM AS SYAFEI BUILDING

Faculty of Law, Sultan Agung Islamic University Jalan Raya Kaligawe, KM. 4 Semarang, Indonesia

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The 3rd PROCEEDING

"Legal Development in Various Countries"

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Reviewer:

Prof. Dr. H. Gunarto, S.H., S.E., Akt., M. Hum

Dr. Hj. AnisMashdurohatun, S.H., M.Hum

Prof. Henning Glaser

Prof. Dr. I Gusti Ayu Ketut Rachmi Handayani, MM

Prof. Shimada Yuzuru

Prof. Associate Dr. Dr. Ahmad ZaharudinSani

Editor:

Dr. Amin Purnawan., S.H., CN., M. Hum

Dr. Hj. Widayati., S.H., M.H

Dr. Hj. Sri EndahWahyuningsih, S.H., M.Hum

Dr. H. Ahmad Khisni., S.H., M.H

M. Abdul Hadi.,SE

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INFORMATION OF THE CONFERENCE AND CALL PAPER



This Conference And Call Paperwas held by the Faculty of Law, Sultan Agung Islamic University (UNISSULA) Semarang, on:

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Faculty of Law, Sultan Agung Islamic University, Semarang, Indonesia

Jl. Raya Kaligawe Km. 4 PO. BOX.1054 Telp. (024) 6583584 Fax.(024)6582455 Semarang 50112

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"LEGAL DEVELOPMENT IN VARIOUS COUNTRIES"

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PREFACE

Assalamu'alaikum, Wr. Wb

First of all, let's say Thanks to Allah, who has been giving us guidance, happiness, healthy, and mercy, so we can finish this conference proceeding without any obstacles. Praise and salutation upon our prophet Muhammad saw the last messenger, the best figure of this universe; the person who was able to save us from Jahiliyah era.

We would like to extend our thanks to the invited speakers: Prof. Henning Glaser from Thammasat University, Prof. Shimada Yuzuru from Nagoya University, Hilaire Tegnan, Ph.D from Sorbone University, Prof. Dr. I GustiAyu Ketut Rachmi Handayani, MM from Sebelas Maret University, Dr. Zaharudin from Universiti Utara Malaysia, and Dr. Anis Mashdurohatun, S.H., M.Hum from Sultan Agung Islamic University.

This is our third International conference and call for paper held by Faculty of Law, Sultan Agung Islamic University. This annual conference tries to gain any information and studies done by academician and practitioner to be discussed as guidelines to exchange and discus views on the most important recent on Legal Development happens in both developed and developing countries and its role in shaping a good future, and to discuss the challenges and practical aspects in integrating competition law enforcement and guidelines to develop legal state in accordance with the diversity of all countries around the world. We hope this conference brings benefit for both participants and our faculty.

We are pleased to have your critique, suggestion and correction in order to make us better. Finally, we do thanks to all who helped this conference. May Allah guide us to always develop useful knowledge for human being.

See you in our fourth International and call for paper next year.

Wassalamualaikum, Wr. Wb

Semarang, September 5th 2017

Chairman of the Committee,

Dr. AnisMashdurohatun, S.H., M.Hum

NIDN: 06-02105-7002

GREETING FROM THEDEANOF FACULTY OFLAW

As-salamu'alaikum Wr. Wb.

Thank to Allah SWT is an absolute act that we must say after conducting the International Conference and Call for Paper by theme: "Legal Development in Various

Countries" which is held by Faculty of Law, Sultan AgungIslamic University

(UNISSULA) Semarang, on September5th 2017.

This conference tries to reviews different theories of legal development in order to

highlight their similarities and differences. In the end, as in contract theories, no monist

view of legal development possesses the explanatory power needed to understand how law

has come to be and where it may take us in the future. What we do have is a foundation

built on at least two millennia of legal history. The intellectual starting point for this

project is Nathan Isaacs' unfinished work on a cycle theory of legal development. His view

of legal development takes issue with Henry Sumner Maine's thesis that development in

advanced legal systems is progressive in nature. And, more importantly for the current

undertaking, that this progression is linear in nature. Instead, Isaacs' review of thousands

of years of Jewish legal development indicated that legal development perpetually

progressed in cycles.

Therefore, to discuss more about legal development or law reform, Faculty of Law,

Sultan Agung Islamic University is confidence to conduct a conference by the theme "

Legal Development in Various Countries" focusing on the development of law in both

developed and developing countries and its role in shaping a good future.

Finally, we thank to the presenters, article senders, and comittee who have

contributed in this event, so that this international seminar ran well.

Wassalamu'alaikum Wr. Wb.

Semarang, September5th 2017

Dean,

Prof. Dr. Gunarto, SH, SE, Akt, M.Hum

NIDN.062004670

TABLE OF CONTENTS

Front Page	i
Information of the International Seminar	ii
Committee Composition	iii
Preface	iv
Greeting From The Dean Faculty of Law	vi
THE IMPACT OF ARTICLE 3(1) OF MALAYSIAN CONSTITUTION TOWARDS JUDGMENT MADE IN CIVIL COURT Ahmad Zaharuddin Sani Sabri	1
INTANGIBLES INTELLECTUAL PROPERTY DEVELOPMENT CONCEPTS AS BANKING PRINCIPLES IN INDONESIA Anis Mashdurohatun	11
THE HISTORICAL DEVELOPMENT OF THE FRENCH LEGALSYSTEM Hilaire Tegnan	23
JAPANESE CONSTITUTION AND STATE SYSTEM Shimada Yuzuru	29
POWER AND PROCESSES UNDER THE THAI CONSTITUTION 2017" Henning Glaser	38
JURIDICAL NORMATIVE REVIEW OF DIFFERENT RELIGIOUS MARRIAGE	60
Doni Adi Supriyo	60
OPTIMALIZATION OF THE ROLE OF THE DPRD (Regional House of Representative) IN THE PREPARATION OF REGIONAL REGULATIONS Budi Alimudin	81
THE PROGRESSIVE LEGAL THEORY IN THE IMPLEMENTATION OF LAW ENFORCEMENT BY THE LAW ENFORCER (POLICE, PROSECUTOR, JUDGE) Teguh Santoso	99

OF HEALTH SERVICES AND HEALTH PERSONNEL IN DISTRIBUTION AND SALES OF HARD DRUGS FOR SALE WITHOUT PRESCRIPTION DOCTORS Yadi Supriyadi	113
RECONSTRUCTION OF PATIENT LEGAL PROTECTION HOSPITAL IN USE OF X-RAY IN THE HEALTH BASED FIELD OF JUSTICE Andhika Yuli Rimbawan)F 12′
CORRUPTION ASSET RECOVERY THROUGH STATE CIVIL LAWSUIT Sujono	139
THE EFFECTIVENESS OF GUIDANCE OF CHILD PRISONERS IN ADULT PRISON Wilsa	14
URGENCY OF VOTERS PARTICIPATION ON THE REGIONAL HEAD ELECTION IN THE STATE OF DEMOCRACY (Study: Voters Participation On Governor and Vice Governor Election in Indonesia in 2015)	- 1
Dewi Haryanti	15
COMPARATIVE RULES ON DETENTION IN SOME COUNTRIES Muhammad Khambali	15
THE DEVELOPMENT OF LAW OF BUYING AND SELLING LAND IN INDONESIA Lilik Warsito	16
INDONESIAN LEGAL DEVELOPMENT PROGRESSIVE LAW APPROACH TO BUILD THE LAW IN INDONESIAN SENSE Wendra Yunaldi	17
REMOTE SENSING TO THE INDONESIAN SURFACE OF THE FOREIGN SATELLITE AND THE SOVEREIGNTY OF INDONESIA Ruman Sudradjat	18
THE CONSTRUCTION OF THE RAHN SYARIAH LAW IN THE LEGAL SYSTEM OF WARRANTIES OF INDONESIA Suryati	19
THE DEVELOPMENT OF ISLAMIC LAWIN THE LEGAL SYSTEM IN INDONESIA	20
Sumarwoto	20
CONTRACT ABOLITION DUE TO UNDUE INFLUENCE (LAW RECONSTRUCTION OF OBLIGATION THE CIVIL CODE IN INDONESIA)	214
Bahmid	210

FIDUCIARY GUARANTEE PROBLEMATICS WITH OBJECTS	
INVENTORY IN CREDIT AGREEMENT	
Lathifah Hanim and MS.Noorman	214
LEGAL POLICY OF INVESTIGATOR IN CASE SETTLEMENTCRIMINAL VIOLENCE IN THE HOUSEHOLD	
Anwar Sanusi Simanjuntak	222
INDUSTRIAL RELATIONS COURT'S VERDICT IN THE CASE OF CERTAIN TIME WORKING AGREEMENT (PKWT) BECOME UNCERTAIN TIME WORKING AGREEMENT (PKWTT) (Analysis of Industrial Relations Court's Verdict Number: 37/G/2011/PHI.Mdn) Mangaraja Manurung	230
DOMESTIC COMPANY LAW "PMDN" AFTER SHARE PURCHASED (ACQUIRED) BY FOREIGN CITIZENS OR FOREIGN LEGAL AGENCIES M. Irfan Islami Rambe	245
GUARANTEE OF RICE FARMS HAVE NOT YET BEEN HARVESTED IN SIMALUNGUN REGENCY Riduan Manik	
LEGAL PROTECTION OF CONSUMERS IN CONSUMER FINANCING AGREEMENTS Imelda Mardayanti	267
THE AUTHORITY OF PERFORMING A DEATH PENALTY ACCORDING TO THE DOCTRINE OF LOVE OF JESUS CHRIST IN THE BIBLE Dame Pandiangan	278
CRIMINAL ACCIDENT OF NARCOTICS, APPLICATION OF LAW NUMBER 35 YEAR 2009 AND JUDICIAL DECISIONS IN THE COURTCOUNTRY KISARAN Muhammad Salim Fauzi Lubis	
ISLAMIC LAW STUDY ABOUT DAM TAMATU' HAJJ FOR INDONESIAN JAMAAH HAJJ FOR PEOPLE'S CONSULTATION Muthoam	290
IS RICH AND POOR UNIFORM IN PATENT LAW Abd Thalib	299
PREVENT VIOLENT ONLINE VIDEO GAMES THROUGH LEGAL CONSTRUCTION	200
Yenny AS, Charlyna S. Purba, Hendrik	309

COMMUNITY PARTICIPATION IN THE FORMATION	
OF LOCAL REGULATION BASED ON JUSTICE	
(Analysis of Political Interaction and Law)	
Nursid Warsono Setiawan	314
THE ROLE OF POLITICAL PARTIES IN RECRUITMENT OF CANDIDATES REGIONAL HEAD AND DEPUTY REGIONAL HEADS BASED ON LAW NO. 3 YEAR 2004 (CASE STUDY IN PURBALINGGA AND CILACAP)	
Anton Budiarto	324
THE BASICS AND THE FUNCTIONS OF FINGERPRINTS OF MURDER PERPETRATORS	
Achmad Sulchan, Annisa	343
RECONSTRUCTION OF DIFFERENT TYPES OF MENS REA TO PROVE CORRUPTIONBASED ON JUSTICE VALUES	
Arif Awaludin	349
PRINCIPLES OF FAIR LAND REGISTRATION	
(STUDY OF PUBLIC SERVICE OF LAND REGISTRATION IN INDONESIA) Shalman	355
INDEPENDENCY AND IMPARTIALITY OF AD HOC JUDGE INDUSTRIAL RELATIONS COURT (PHI) IN RESOLVING DISPUTES	
Resy Desifa Nasution	378
CONSTRUCTION WORK CONTRACT IN GOVERNMENT	
BASED VALUE OF BENEFIT	
Mokhamad Hilman	387
SHARIA ECONOMICS DISPUTE RESOLUTION	
IN RELIGIOUS COURT INSTITUTIONS	
Amanah	400
WOMEN PROTECTION POLICY FROM PHYSICAL VIOLENCE BASED ON	
JUSTICE VALUES Hadjar Handokojati	417
LEGAL ANALYSIS ON THE IMPLEMENTATION OF DIRECT APPOINTMEN	JТ
OF PROCUREMENT SERVICESOF GOVERNMENT'S PROJECT	
Humala Sitinjak	424
RECONSTRUCTION ON CORRUPTION ACT AND	
SHIFTING BURDEN OF PROOF ON THE SETTLEMENT OF CORRUPTION	
IN INDONESIA Ibnu Hadjar	434
10114 1144 H	IJT

COMPARATIVE RELIGIOUS APPROACH IN THE DEVELOPMENT OF NATIONAL CRIMINAL LAW SYSTEM Sri Endah Wahyuningsih	443
LEGAL STUDY OF DECISIONSSUPREME COURTS NUMBER: 85 K / Pid.Sus / 2012Contract Abolition Due to Undue Influence (Law Reconstruction of Obligation the Civil Code in Indonesia) Ismail	
THE EXISTENCE AND RECONSTRUCTION OF SALE AND PURCHASE FIQIH MADHAB SYAFI'I IN GLOBALIZATION ERA (Sale and Purchase Practice Study in PondokPesantrenTahfidzul Qur'an Al-Asy'ariyahWonosobo Central Java and PondokPesantren Al-Munawir Krapyak Jogjakarta) Machfudz	457
RECONSTRUCTION OF LEGAL SANCTIONS ON BUILDING FAILURE IN LAW NO.2 YEAR 2017 ON CONSTRUCTION SERVICES BASED ON THE VALUE OF BENEFIT Subhan Syarief	
THE CONSTRUCTION OF RESIDENTIAL SERVICES AND CIVIL REGISTRATION BY THE GOVERNMENT OF PEMATANGSIANTAR CITY IN PERSPECTIVE OF PUBLIC SERVICES LAW NO: 25 2009 Pandapotan Damanik	485
CRIMINAL RESPONSIBILITY AND CIVIL RESPONSIBILITY ACCORDING TO COMMON LAW FOR A MAN WHO HAS SEXUAL INTERCOURSE BEFORE LEGAL MARRIAGE Mangembang Pandiangan	
GUIDANCE TO THE CHILDREN WHO REPEAT CRIMINAL ACTIONS BASED ON JUSTICE VALUE Achmad Arifulloh	512
CRIMINAL JUSTICE SYSTEM, CRIMINALIZATION AND CIVIL SERVICE APPARATUS Risto Samudra	524
THE ROLE OF COOPERATIVE INI INCREASING; ABOR'S ECONOMY AT F NUSANTARA IV TOBASARI SIMALUNGUN REGENCY Pasu Malau	
THE ARREST OF SUSPECTED CRIMINAL OFFENSES BY INVESTIGATE AUTHORITIES ACCORDING TO THE CRIMINAL CODE AND ITS IMPLEMENTATION	
Sepriandison Saragih	551

THE EFFECT OF REGIONAL AUTONOMY LAW AND POTENTIAI	COF
REGIONAL EXPANSION STUDY: POTENTIAL FORMATION OF T	APANULI
PROVINCE	
Sarles Gultom	579
SOCIAL FUNCTIONS OF POST-MINING RECLAMATION OF COA	L
MINING IN SOUTH KALIMANTAN PROVINCE	
Abdul Halim Barkatullah, Syaifudin, Mahyuni, Ifrani	593
INTERNATIONAL SEMINAR PHOTOS	601

SOCIAL FUNCTIONS OF POST-MINING RECLAMATION OF COAL MINING IN SOUTH KALIMANTAN PROVINCE

¹Dr. Abdul Halim Barkatullah, S.H., M.Hum ²Mahyuni, S.H., M.H. ³Dr. Ifrani, S.H.,M.H

¹Fakultas Hukum, Universitas Lambung Mangkurat, Jalan Brigjen H. Hasan Basry, Banjarmasin Kalsel 70123, Indonesia, Telp/Fax: +62-81348439997 E-mail: halim.ulmbjm@gmail.com

²Fakultas Hukum, Universitas Lambung Mangkurat, Jalan Brigjen H. Hasan Basry, Banjarmasin Kalsel 70123, Indonesia, Telp/Fax: +62-81348439997 E-mail: mahyuni60@gmail.com

³Fakultas Hukum, Universitas Lambung Mangkurat, Jalan Brigjen H. Hasan Basry, Banjarmasin Kalsel 70123, Indonesia, Telp/Fax: +62-81348439997 E-mail: ifrani99@gmail.com

ABSTRACT

The social function of post-reclamation mining activities aims to improve the social function of communities around the mine. In Indonesia coal mining practices represent the issue of regulation in the mining field, post-mining land reclamation for the restoration of the social function of the communities around the mine, which consists of: First, the issue of synchronization of material on the contents of mining, forestry legislation and regional legislation regulating the mining reclamation, secondly, the problem in the implementation of mining reclamation that not only concern the environment, but also pay attention to the welfare of the local community. The reclamation and post-mining policies of coal mines in South Kalimantan Province, still only aim to restore the environment as regulated in South Kalimantan Regional Regulation No. 1 of 2013, regulating the Post-Coal Mining Land Reclamation in South Kalimantan, This regional regulation has not yet paid attention to the social impacts of mining aimed at improving the living standards and prosperity of local producing communities.

Keyword: Social Functions, Reclamation, Post-Mining, Coal-Mining

INTRODUCTION

Mining reclamation is basically an effort to improve the condition of the land after mining activities are completed. As has been well understood that the nature of the mining industry is destructive because of its activities that excavate and change the landscape, microclimate change to the environmental conditions. In addition, the mining industry also poses a positive impact as a source of foreign exchange, local revenue, job creation, economic change and act as a development agent for the region. The objective of mine land reclamation activities is to improve the ex-mining land ecosystem by improving soil fertility and planting land on the surface. Another goal is to be able to keep the land stability, more productive and

increase the productivity of the former mining land. In the end, reclamation can generate positive value for the environment and create a much better condition than it was before mining, environmental damage, and others. In addition to environmental impacts, post-mining also spawned a variety of social problems that will ultimately trigger a sustained conflict if left without handling. One of the most common social problems faced is the completion of land compensation, the loss of a number of income to the local community, especially the people who are laborers or workers in the mining company, or community sellers. Another problem is the presence of local women married by miners, who once the mining company closes its operations, is simply abandoned.

METHODOLOGY

This research uses socio-legal research method using interdisciplinary or "hybrid" approach between aspect of normative research with sociological approach using qualitative analysis method, that is by analyzing data in depth and holistic as stated by David M. Fetterman. Which is for more detailed and thorough explanation of legal issues in a more meaningful way by comparing law in books with law in action. Data analysis was done qualitatively, using analytical descriptive method. Analysis conducted in this research begins with data reduction, that is in the form of election activity, simplification, coding, organizing, and updating data. The collected data is then arranged in an expanded text, explained and then analyzed to draw a conclusion

LITERATURE REVIEW

A. Definition and Legal Standing of Coal Mining License

In Act No. 4 of 2009 concerning Mineral and Coal Mining, Article 1 point (1) mentions mining is part or all of the activity steps in the research, management, and exploitation of mineral or coal covering general investigation, exploration, feasibility study, construction, processing and refining, transporting and selling, and post-mining activities. Mining business is an activity in the framework of mineral or coal exploitation covering stages of general investigation activities, exploration, feasibility study, construction, mining, processing and refining, transportation and sales, and post-mining. These mining businesses are grouped into: (1) mineral mining; and (2) Coal mining.

B. Allocation of Mining Areas

The allocation of mining areas is divided into various provisions with certain requirements, basically the license of allocation in mining areas is divided into operating mining permits, exploration mining permits and mining permits. For the phase of mineral mineral mining exploration activities are provided with an area of at most 100,000 hectares with a maximum duration of 8 years. For the operational phase of the metal mineral mining production operation shall be provided with an area of 25,000 hectares with a maximum

¹ David M. Fetterman, Ethnography Step by Step, London, Sage Publishing, 1998, hlm. 19

² *Ibid*, hlm. 175

³ Winarno Surakhmad, *Dasar dan Teknik Research*, Bandung: Tarsito, 1978, hlm. 132

period of 20 years. For the phase of exploration activities coal mining is provided with an area of at most 50,000 hectares with a maximum period of 7 years. For the operational phase of coal mining production shall be provided with a maximum area of 15,000 hectares with a maximum period of 20 years

C. Reclamation in Mining Activities

According to Act No. 4 of 2009 on Mineral and Coal Mining it is mentioned that reclamation is an activity undertaken throughout the mining business stages to organize, restore and improve the quality of the environment and ecosystem in order to function again. Post-mining activities are defined as activities after the end of part or all of the mining business activities to restore the function of the natural environment and social functions. Reclamation activities regulated in legislation emphasize on the restoration and improvement of environmental conditions without significantly touching social aspects. While the social impact suffered by the community around the mine can not be underestimated, because it will deny the meaning contained in the mandate of the UUD 1945 article 33 mentioned earlier, namely to achieve the greatest prosperity of the people. The existing reclamation model must be equipped with a reclamation model that embraces reclamation in a more comprehensive social field and is able to close the vacant space left by the mining company.

FINDING AND DISCUSSION A. Legal Regulation of Reclamation on Coal Mining Business

The legal regulation is the activity of determining the content of the rule of law as precisely as possible. The activity establishes the content of the rule of law, that is to stipulate what is the rule of law, basically is to formulate the meaning of the rule of law or regulation.⁴

The policy regulating the excavation materials is nationally regulated in Act No. 4 of 2009, substantially in only one form, that is, business license that is very different from what is stipulated in Act No. 11 of 1967 which consists of various forms of giving authority through: KP (Mining Concession), KK (Contract of Work), PKP2B (Coal Mining Concession Working Agreement), SIPD (Regional Mining Permit) for industrial excavation materials, and IPR (Mining Permit Area) that is mining conducted by the people. Various forms of legality in the field of mining causes the coordination of supervision and control is not maximum⁵, because every legality that is passed on to a mining business activity is implemented not with a good coordination system and often found problems in the field of mining business activities issued by local governments where their duties are not performing well.

The policy of the South Kalimantan Provincial Government in the regulation of the mining system has issued Local Regulation of South Kalimantan No. 2 of 2009 on General Mining Management. This regulation is enacted on the premise of general mining management as an effort to exploit mineral resources, energy and minerals to have an impact

⁴ Teguh Prasetyo dan Abdul Halim Barkatullah, *Filsafat, Teori & Ilmu Hukum Pemikiran Menuju Masyarakat yang Berkeadilan dan Bermartabat.* PT RajaGrafindo Persada, Jakarta, hlm. 238.

⁵ Nandang Sudrajat. *Teori dan Praktik Pertambangan Indonesia Menurut Hukum.* Yogyakarta : Pustaka Yustisia, hlm 65

on the environment on physical, social, cultural and public welfare, so that in the management it is necessary to pay attention and preserve the environment. In practice in the field of regulation in the mining, reclamation and post-mining fields, there is still overlapping authority, guidance and supervision of coal mining companies, especially in mining companies whose licenses (PKB2B) are issued by the central and provinces, this is due to the location of mining are in certain districts/municipalities but the licensing authority is central/provincial so that coordination and supervisory issues give rise to individual problems.

B. Government Policy on Social Functions of the Community Around the Post-Reclamation and Post-Coal Mines

Provincial Government of South Kalimantan policy with the enactment of Regional Regulation of South Kalimantan Province No. 1 of 2013 on Land Reclamation Post-Coal Mine in South Kalimantan. This Regulation in the effort to recover the quality of environmental supporting capacity, reclamation is a strategic step that needs to be done for the future of society and region, and therefore in its management need to pay attention and preserve the function of environmental component in it. Reclamation and Post-Mining in the Local Regulation also regulates the document of reclamation plan, which includes a range of settlement time adjusted to the mine period, land use before and after mined, land clearing plan, reclamation program on damaged land, covering ex-mining land and land in outside of temporary or permanent ex-mining, success criteria by including standard indicators of land management success, revegetation, civil works and final settlement.

In the data reclamation system, and various problems that exist in the field researchers get a lot of data from PT Adaro Indonesia. PT Adaro Indonesia is one of the contractors of Coal-Mining Concession Working Agreement (PKP2B) conducting coal exploration and mining activities in Balangan Regency and Tabalong Regency, South Kalimantan Province. Mining area of PT Adaro Indonesia Coal Mining Concession Agreement of 35,800 Ha effective on 29 April 1998.

One of the environmental management conducted by PT Adaro Indonesia is to conduct reclamation activities. Working procedures in the implementation of PT Adaro Indonesia, reclamation activities through several stages starting from the formation of disposal and surface regulation aimed at creating a stable landfill, providing suitable replanting sites for plant growth, and minimizing erosion, until monitoring activities soil fertility by taking into account the chemical and physical elements of the soil. Constraints that are often faced in the implementation of reclamation in PT Adaro Indonesia is generally present during the operational reclamation. While on the implementation method almost no problems found. The operational constraints, among others, in the dry season can not be done because the planting of newly planted plants most likely will not survive.

From the results of observations by researchers in the field on the reclamation area, that aspects of soil and plants has good result. This is result of intensive implementation of the best reclamation practices conducted by PT Adaro Indonesia, and to improve the welfare of the surrounding community is the long-term goal of reclamation, in addition to CSR which has been done by PT Adaro Indonesia.

The influence of coal-mining activities to the prosperity of the people in Tabalong district. Minerals belong to the nation or nation's rights so that any renegotiations made should be appropriate in accordance with the provisions of Article 33 of the UUD 1945 which

declare that natural resources shall be used as maximum as possible for the welfare of the people. The mandate of the Constitution should be implemented by the government, from the central government to the local government. For that, it should be noted whether the government already has an adequate or comprehensive review to renegotiate the existing contracts. The review not only covers whether mining companies meet administrative obligations, but also has to answer the question of whether mining activities have a positive impact on communities, especially communities around the mine.

The management of coal mining based on a permit in a mining areas should be benefited by the people around it in order to lead a prosperous society in line with the hope of a just and prosperous country with the development of infrastructure including the development of infrastructure and facilities that will support economic, social, governmental, culture and others. Development of infrastructure in mining areas is very important include educational facilities from various levels, health facilities (clinics and hospitals), security facilities, means of worship districts.⁶

The law must be able to regulate the impact of development in the field of mining, especially coal, concerning the environment and social welfare of the community, that is the existence of the constituent elements of the law, then any business entity that already has an IUP (mining license) in the field of coal mining management must be conscious of its duties and responsibilities to social problems and the economy around the WIUP (legal mining area). This is none other than to help the government to alleviate poverty.

The government have to create a mechanism for the welfare of the community, assisted by a private business entity that permits business, to realize the state goal, especially in the welfare, educate the nation's life means to be able to do development by directing to the substance to be aimed in an integrated and based on planning, reclamation, and post-mining activity.

This policy should be based on the welfare and prosperity of the community as well as the preservation of the environmental function which is an integral part of the implementation of the government, both central and regional.

THE CONCLUSION

A. Conclusions

1. In practice shows the issue of regulation in the mining field, post-mining land reclamation for the restoration of the social function of the communities around the mine, which consists of: First, the issue of material paradigm regulation of mining, forestry and local regulations regulating mining reclamation; Second, the problem in the implementation of mining reclamation that is not only concerned about the environment, but also pay attention to the welfare of the surrounding community.

⁶ Ernan Rustiadi. et.al, *Perencanaan dan Pengembangan Wilayah*, Jakarta: Pustaka Obor Indonesia, 2011, hlm 402.

2. The reclamation and post-mining policy of coal-mining in South Kalimantan Province still only aim for environmental restoration as regulated in Regional Regulation of South Kalimantan Province No. 1 of 2013, Concerning Reclamation of Coal Post-Coal Land in South Kalimantan, this regulation has not yet considered the social impact of mining aims to improve the standard of living and prosperity of the producer community.

B. Recommendations

- 1. In terms of addressing the problem of synchronization in the field of coal mining, land reclamation and post-mining for the restoration of the social function of communities around the mine must be returned to the principles of law and philosophical objectives of the mining sector namely Article 33 of the UUD 1945, essentially that natural resources should be managed / governed by the government to channel the results for the people's welfare
- 2. The government have to create mechanisms in the field of mining policy aimed at the welfare of the community, assisted by private business entities obtaining mining business licenses. This policy should be conducted jointly between the government and the private sector to realize the welfare and prosperity of society and the preservation of environmental functions comprehensively.

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DR. ABDUL HALIM BARKATULLAH, S.Ag., SH., M.Hum

Born in Banjarmasin, South Kalimantan, November 09, 1976, Lecturer at Law Faculty of Lambung Mangkurat University, graduated from IAIN Faculty of Syariah Antasari Banjarmasin Year 2000 and Sekolah Tinggi Ilmu Hukum Sultan Adam Banjarmasin Year 2001. Graduated Master of Business Law Graduate School of Gadjah Mada University Yogyakarta Year 2003. Graduated in Doctoral Program Faculty of Law University of Islam Indonesia Yogyakarta in 2006. Experience Position Chairman of Academic Center FH Unlam (2007-2009), Head of Academic Magister Kenotariatan FH Unlam (2008-2011), Chairman UPT P3AI Unlam (2011-2014), Chairman of STIH Sultan Adam (2014-2015), Secretary of Institute for Research and Community Service of Universitas Lambung Mangkurat Banjarmasin (2015- Now).

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