# The 3rd PROCEEDING

"Legal Development in Various Countries"

## IMAM AS SYAFEI BUILDING

Faculty of Law, Sultan Agung Islamic University Jalan Raya Kaligawe, KM. 4 Semarang, Indonesia

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## The 3<sup>rd</sup> PROCEEDING

"Legal Development in Various Countries"

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#### INFORMATION OF THE CONFERENCE AND CALL PAPER



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Faculty of Law, Sultan Agung Islamic University, Semarang, Indonesia

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**PREFACE** 

Assalamu'alaikum, Wr. Wb

First of all, let's say Thanks to Allah, who has been giving us guidance, happiness, healthy, and mercy, so we can finish this conference proceeding without any obstacles. Praise and salutation upon our prophet Muhammad saw the last messenger, the best figure of this universe; the person who was able to save us from Jahiliyah era.

We would like to extend our thanks to the invited speakers: Prof. Henning Glaser from Thammasat University, Prof. Shimada Yuzuru from Nagoya University, Hilaire Tegnan, Ph.D from Sorbone University, Prof. Dr. I GustiAyu Ketut Rachmi Handayani, MM from Sebelas Maret University, Dr. Zaharudin from Universiti Utara Malaysia, and Dr. Anis Mashdurohatun, S.H., M.Hum from Sultan Agung Islamic University.

This is our third International conference and call for paper held by Faculty of Law, Sultan Agung Islamic University. This annual conference tries to gain any information and studies done by academician and practitioner to be discussed as guidelines to exchange and discus views on the most important recent on Legal Development happens in both developed and developing countries and its role in shaping a good future, and to discuss the challenges and practical aspects in integrating competition law enforcement and guidelines to develop legal state in accordance with the diversity of all countries around the world. We hope this conference brings benefit for both participants and our faculty.

We are pleased to have your critique, suggestion and correction in order to make us better. Finally, we do thanks to all who helped this conference. May Allah guide us to always develop useful knowledge for human being.

See you in our fourth International and call for paper next year.

Wassalamualaikum, Wr. Wb

Semarang, September 5<sup>th</sup> 2017

Chairman of the Committee,

Dr. AnisMashdurohatun, S.H., M.Hum

NIDN: 06-02105-7002

GREETING FROM THEDEANOF FACULTY OFLAW

As-salamu'alaikum Wr. Wb.

Thank to Allah SWT is an absolute act that we must say after conducting the International Conference and Call for Paper by theme: "Legal Development in Various

Countries" which is held by Faculty of Law, Sultan AgungIslamic University

(UNISSULA) Semarang, on September5<sup>th</sup> 2017.

This conference tries to reviews different theories of legal development in order to

highlight their similarities and differences. In the end, as in contract theories, no monist

view of legal development possesses the explanatory power needed to understand how law

has come to be and where it may take us in the future. What we do have is a foundation

built on at least two millennia of legal history. The intellectual starting point for this

project is Nathan Isaacs' unfinished work on a cycle theory of legal development. His view

of legal development takes issue with Henry Sumner Maine's thesis that development in

advanced legal systems is progressive in nature. And, more importantly for the current

undertaking, that this progression is linear in nature. Instead, Isaacs' review of thousands

of years of Jewish legal development indicated that legal development perpetually

progressed in cycles.

Therefore, to discuss more about legal development or law reform, Faculty of Law,

Sultan Agung Islamic University is confidence to conduct a conference by the theme "

Legal Development in Various Countries" focusing on the development of law in both

developed and developing countries and its role in shaping a good future.

Finally, we thank to the presenters, article senders, and comittee who have

contributed in this event, so that this international seminar ran well.

Wassalamu'alaikum Wr. Wb.

Semarang, September5<sup>th</sup> 2017

Dean,

Prof. Dr. Gunarto, SH, SE, Akt, M.Hum

NIDN.062004670

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## CRIMINAL JUSTICE SYSTEM, CRIMINALIZATION AND CIVIL SERVICE APPARATUS

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#### **ABSTRACT**

The existence of laws and institutions has the essence of promoting justice in two ways. First, to identify the moral values and moral system that has been settled in the structure of society. Second is to establish a system of legal norms that indirectly form the system of justice itself. The character of justice is essentially "unlawful", so the concept of justice itself is born from the assumption that a moral value is not contrary to law, that is justice. Justice is part of a crystallized moral, in orderly terms. Regularity in positive law, but it is not enough with only positive law, it can also be seen from the principle in the basic norms in community life.

Criminal is the sorrow imposed by the state upon someone who commits a violation of the provisions of the law. Criminal intentionally dropped to be perceived as sorrow. The size of a criminal penance that someone deserves is an unresolved problem. New crimes are felt in real terms when they are effectively implemented. Its objectives are not solely by the way of imposing a criminal but by resorting to acts. Criminalization is a form that must be given by criminal law, because it has disrupted social life. The ideal punishment becomes the center of attention of modern criminal law today.

The role of a criminal judge is crucial, especially to decide a case fairly. Therefore, the criminal justice must have a lot of data about the actions and the perpetrators. Although the judgment is often a problem, in the same case but have different decision. The circumstances require a control point, which can provide useful help in punishing. The present judicial world has accommodated the "progressive law," which in its application has created a new meaning, namely "substantive justice," with its peculiarity based on court proceedings and facts, and this is a legal breakthrough, in various criminal justice activities.

Through a regulation which contains a unity, with essentially linking specific rules, to the moral order, religion order, so that the renewal of the criminal law requires the research and thought of the central, very fundamental and strategic problems, including the policy in establishing criminal sanctions. The regulation of criminal law is a reflection of the ideology of a nation, which makes the law grow, and it is of utmost importance, that the whole law building, rests on a healthy and consistent political view. Implications Reform of criminal law, with the substitution, refinement of material and formal punishments, is as a step forward, the people of Indonesia, to achieve justice of legal certainty and its usefulness. Therefore it is needed to immediately apply the new formal and material criminal law as a container to improve the nature of the punishment of dignified Indonesian society.

Keywords: Law, Criminal, Punishment, Judge and Justice.

<sup>&</sup>lt;sup>1</sup>Artikel ini bukan tulisan yang sama sekali baru, melainkan makalah yang pernah disampaikan dalam Simposium HukumTanggal 15 Desember 2016 di Kabupaten Kuningan Jawa Barat yang disampaikan oleh Prof. Dr. Syaiful Bakhri, S.H.,MH.

#### Introduction

Criminalization intends to uphold the benefit, peace, and happiness of all human beings. "No one who sins will bear the sins of others"<sup>2</sup>. "We will not punish, until We send the messenger first". "Nemoprudenspunitquiapeccatumest, sed ne pecceteur"<sup>3</sup>. The upheaval of thinking about the purpose of punishment, to the attention of jurists and philosophers, that evil must be punished accordingly, so that evil does not repeat, and society finds peace and tranquility in its life. Criminalization is not intended to carry out a grudge and as an instrument of political criminalization, but it further performs its true function, namely the goal of feeling just, and maintaining the happiness of society.

Criminal is the sorrow imposed by the state upon someone who commits a violation of the provisions of the law. Criminal intentionally dropped to be perceived as sorrow. The size of a criminal penance that someone deserves is an unresolved problem. New crimes are felt in real terms when they are effectively implemented. Its objectives are not solely by the way of imposing a criminal but by resorting to acts<sup>4</sup>. Criminalization is a form that must be granted by criminal law, because it has disrupted social life, Ideal Criminalization becomes the center of attention of modern criminal law today.

The development of criminal detention in the world today is experiencing the dissatisfaction and frustration of the existing punishment mechanism, because it felt unable to meet the sense of justice and goals to be achieved, namely preventing and tackling crime. The purpose of punishment, in practice, can never be achieved due to law enforcement. There is always an upheaval between justice and the certainty and the utility of the law which has never met at an ideal level. So that punishment is only a reflection of the values and fulfills the desire for vengeance only.

Criminal law not only focuses on one or several sides, but criminal law has concentration on the whole universe, because only narrow minds that declare criminal law only in touch with human problem. An important issue in the upcoming criminal law, in its novelty is how the best form of criminal law is in accordance with the circumstances in society, reform of criminal law is not a negation, it brings civilization, especially the politics

<sup>&</sup>lt;sup>2</sup>Al Quran. Surat 17 Ayat (15). Senada dengan asas legalitas. Pasal 1 (1) KUHP, "Tiada suatu perbuatan dapat dipidana, kecuali berdasarkan kekuatan ketentuan perundang undangan pidana yang telah ada sebelumnya."

<sup>&</sup>lt;sup>3</sup>Tujuan Pemidanaan adalah untuk mencegah dilahirkannya kejahatan pada masa akan datang, (Seneca FilsufRomawi).

<sup>&</sup>lt;sup>4</sup>Roeslan Saleh. Stelsel Pidana Indonesia. (Jakarta; AksaraBaru, 1983) hlm.. 9.

<sup>&</sup>lt;sup>5</sup>Eva Achjani Zulfa. *Pergeseran Paradigma Pemidanaan*. (Bandung; Lubuk Agung, 2010) hlm.. 1.

of criminal law<sup>6</sup>. Modern criminal law, has tried to come out of the most ancient form of "retaliation", with its various penalties, starting from the functionalization of fine, social work, the imposition of a restorative justice model with various means of settlement.

Criminalization is not a pleasant thing for a convicted person. Criminalization also costs a lot, the costs of proceedings in court, prison fees, issued by the State, including parole, institutions or consultation centers to be made, as well as the collection of fines. Therefore, punishment is a justifiable crime, when the crimes have been able to prevent the occurrence of the crimes greater than the conviction of the perpetrators of the crime alone. On the objectives to be pursued in a crime, there is no similarity of opinion among the experts, but at least there are three points of thought about the purpose of a crime, namely to correct the offender's person, to make a deterrent, and to make the perpetrators of crime, unable to do it again, in ways that can not be fixed<sup>7</sup>. For this reason, the Judge has a noble mandate, to reflect on ideal thoughts and purposes, with reference to the values of justice, but in fact the Judges are also instrumentalists, ie, oriented in pursuit of measurable gains on worldly matters, even functional thinking, as a combination of ideal and instrumental ways of thinking, by calculating each aspect of its advantages and disadvantages<sup>8</sup>. The criminal judge must leave behind the legacy of the past, which makes the positive laws positive, and exalt them in concrete events, but keep a close eye, to the justice that develops around him.

In the perspective of the spirit of Islam, judge, is a man chosen by Allah SWT, carries a noble mandate to be accounted for, to uphold justice and life of mankind in the world. Judicial power, whose principal actor is Judge, is the power of an independent state, to organize a judiciary to enforce law and justice based on Pancasila, for the sake of the implementation of the rule of law. Judge as *mujtahid*, is a person who is given the advantage by ALLAH, in the form of intelligence of reason, with certain conditions, using all the ability to think<sup>9</sup>. Judge as a symbol of power in the judiciary, must stand upright, in support of the fanaticism of a sense of justice, which wrestles in its idealism, radiates the herbs of progress and sense of justice, which continues to grow in the heart of the criminal Judge, to continue to foster a sense of fanaticism as a judge who stands. He avoids the life of luxury, cultivate a

<sup>6</sup>Rosylin Muraskin dan Albert R. Roberts. *Vision For Change.Crime and Justice In The Twenty-First Century.* (USA; Prantice-Hall,Inc., 1996) hlm.. 1.

<sup>&</sup>lt;sup>7</sup>P. A. F Lamintang. *Hukum Penitensier Indonesia* (Bandung: Armico, 1989), hlm.. 10-11.

<sup>&</sup>lt;sup>8</sup>Teddy Asmara. *Budaya Ekonomi Hukum Hakim*.(Semarang; Fasindo, 2011) hlm.. 4

<sup>9</sup>HM. Muslich.Ks. Catur Penegak Hukum. (Yogyakarta; Prodi Syariah FIAI Universitas Islam Indonesia, 2012) hlm, 113-114.

calm and peaceful attitude. It thus reflects the idealistic character of Judges who serve the essential justice.

Criminalization in modern times leads to rational, alternative, sanctioning, so that Judges are granted the freedom to choose fair and humane types of criminal, even possible use of restorative justice. Through mediation penal, it is done in order to achievement of justice, above the legal certainty. It is known that judicial decision is still strongly influenced by economic culture which grows in the environment of pragmatism around the judiciary. So that in various decisions, it always cause the problem of punishment, because less harsh and cruel criminal law, when associated with, corruption, as the main enemy of Indonesia, even the world community.

#### "The Problem of Justice in Criminalization"

Justice is a winding way, and even something abstract, but it can be fought for. The struggle of justice is done very earnestly, with a sincere conscience, with a national character, with a philosophical view of Pancasila, and even by holding on to the belief in the One God.

Although the struggle to achieve justice in criminal law, until now, has not been solved, but at least the criminal law, seeks to bring about justice. Through penal law and punishment, the noble aim is to provide protection to the public interest, through the interests of law and justice<sup>10</sup>. The struggle for justice requires a consistent attitude, because justice seems to be untouchable, to get it needed energy for its accomplishment, through various roads and obstacles to get to the target.

The existence of laws and institutions has the essence of promoting justice in two ways. First, identify the moral values and moral system that has been settled in the structure of society. Second, is to establish a system of legal norms that indirectly form the system of justice itself. The character of justice is essentially "unlawful", so the concept of justice itself is born from the assumption that a moral value is not contrary to law then that is justice. <sup>11</sup> Justice is part of a crystallized moral, in orderly terms. Regularity in positive law, but not enough only positive law path, it can also be seen from the principle in the basic norms in the pulse of community life.

<sup>&</sup>lt;sup>10</sup>D.Schaffmeister.N.Keister dan EPH.Sitorius. *Hukum Pidana*. (Bandung; PT. Citra Adytia Bakti, 2007) hlm, 21. <sup>11</sup>Richard. A. Myren, *Law and Justice: An Introduction*, (California: Crove Publishing, 1988) hlm.. 3

This is what often traps the legal institutions, especially the courts. The use of criminal law is often regarded as a means of achieving essential justice, whereas criminal law is a form of last resort in the attainment of a justice, when the criminal law is not used beyond reasonable doubt then what happens is not reasonable justice but reasonable injustice. Justice can be achieved by establishing an up-to-date and responsive legal structure. Legal institutions should be flexible in bringing rigid criminal law; even justice concentrates on the legal structure or infrastructure, not on the substance of the law. Hence the change of the legal structure is easier, when compared to changing the substance of the law, especially the criminal law<sup>12</sup>. Justice as part of the basic humanitarian values, which serve as a pillar of private life, household and society, and the form of justice is defined as social justice, namely justice as a balanced position, harmonious, and put something appropriate in accordance with its position, and wise in making legal decisions.

The role of a criminal judge is crucial, especially to decide a case fairly. Therefore, the criminal justice must have a lot of data, about the actions and the perpetrators. Although the judgment is often a problem, in the same case, but not the same, this situation requires a control point, which can provide useful help in punishing <sup>13</sup>. The present judicial world has accommodated the "progressive law," which in its application has created a new meaning, namely "substantive justice," with its peculiarity based on court proceedings and facts, and this is a legal breakthrough, in various criminal justice activities.

The Judge's activity, since questioning, is to prove, to judge, to be rational, logical and intellectual intelligence, but also to emotional intuition quotient, to interpret and discover law as an art. The judge's ideal ruling contains elements of justice (*Gerechtigkeit*) benefit (*Zweckmassigkeit*) and legal certainty (*Rechtissicherheit*). That is an art to balance the demands of the various elements<sup>14</sup>. That is why every criminal Judge always tries to find answers, searches for them through interpretation based on precise reasons, through various contextual interpretations, and ties them closer to science. The question of justice, by far the most complex, is to liberate the concept of law with the idea of justice, and to mix with political, ideological, and conservative events as if law and justice are identical, and justice should be a rule governing man to all human, and have found his joy, and known as social justice and happiness.

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<sup>12</sup>*Ibid*, hlm.. 35

<sup>&</sup>lt;sup>13</sup>Oemar Seno Adji. *Hukum Hakim Pidana*.(Jakarta; Erlangga, 1984) hlm.. 23-24.

<sup>&</sup>lt;sup>14</sup>Sudikno Mertokusumo. *Teori Hukum.* (Yogyakarta; Cahaya AtmaPustaka. 2012) hlm.. 20-21.

The sociological aspect is also one aspect that needs to be taken into account in the imposition of a punishment that in a strong and normative penal system can be shaken by the impulse of social impulse outside the law and penal system. So the concept of modern punishment is a concept capable of covering the value and sociological impact, due to the imposition of a norm, which is considered not to give the restoration of the perpetrator or the victim<sup>15</sup>. The character of the law is a method of sanction; its severity depends on the nature of its crime, coupled with the belief of the terrible deeds, therefore the law made, inseparable from society, as the two bases for the operation of the law. But justice and law can also be looked into in other approaches.

The approach to justice can be achieved, by looking at the economic aspects of the law, that not all legal matters can be settled fairly, through the law itself. To convict a person regardless of the economic aspect which may be incurred, due to the obedience of a person by a certain penalty, will make the criminal law as an obsolete law, if it does not want to be called a law that has human objects, but not treat human as human.<sup>16</sup>

The purpose of the criminal justice in general, as an examination mechanism that aims to punish or liberate a person from a criminal suspect, and the ultimate goal of achieving community justice, by strengthening the role of competence, independence and impartiality. In the purpose of criminal justice, there is a view of theory, *mashab* and some jurisprudence, which inspires the struggle for justice in concrete events. Criminal law theories are often a logical argument.

Until now there are 4 (four) theories about punishment, they are: the theory of retribution<sup>17</sup>, the theory of prevention<sup>18</sup>, incompetence theory<sup>19</sup>, and rehabilitation theory<sup>20</sup>. The existence of such theories is essentially useful for answering the question "why should we give a criminal?", Although besides that there are other related questions such as "who will be imposed a criminal?", "How severe the crime?", "What kind of criminal which should be

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<sup>&</sup>lt;sup>15</sup>David Garland, *Punishment and Modern Society: A Study in Social Theory.* (Oxford: Clarendon Press, 1995) hlm.. 3-7

<sup>&</sup>lt;sup>16</sup>Richard A. Posner, *The Problems of Jurisprudence*. (London: Harvard University Press, 1993) hlm.. 358

<sup>&</sup>lt;sup>17</sup>Teori retribusi atau pembalasan berpangkal tolak pada pandangan bahwa, kejahatan itu harus dipidana, karena pengingkaran terhadap hukum.

<sup>&</sup>lt;sup>18</sup>Teori pencegahan, berpangkal tolak pada adanya penjatuhan pidana untuk kepentingan pencegahan khusus dan umum, agar setiap orang tidak lagi melakukan kejahatan, dan hokum pidana harus tertulis, dalam bentuk undang-undang, sehingga mengurungkan niat orang untuk melakukan kejahatan.

<sup>&</sup>lt;sup>19</sup>Teori inkompetensi, berpangkal tolak pada pandangan, bahwa penderitaan memang sesuatu sewajarnya, ditanggung pelaku kejahatan, namun dalam batasan apa yang layak ditanggung oleh pelaku kejahatan berbasiskan kemanfaatan social dan menetapkan berat ringannya derita yang layak dijatuhkan

<sup>&</sup>lt;sup>20</sup>Teori rehabilitasi, bermakna, bahwa pelaku pidana harus diperbaiki kearah yang lebih baik, agar ketika kembali kemasyarakat diterima oleh berbagai komunitasnya, dan tidak lagi mengulangi perbuatan jahatnya.

dropped? "These are the kinds of questions that will set the theoretical ground on punishment. Retributive theory is a theory that starts on what criminal act is done, and what punishment according to the law against the criminal acts that have been done. Then, the other three theories are a theory that has a vision of the future and hope to get the benefit of the criminal law itself<sup>21</sup>. Therefore, the use of criminal law should pay attention to national development, that is based on a just and prosperous society based on Pancasila, so that criminal law aims to overcome crime for the sake of his welfare. Acts that are prevented by criminal law, are actions that are not desired by the public. The use of criminal law should take into account the principle of cost benefit principle, and must take into account the capacity or ability of labor, law enforcement agencies, in order to avoid over blasting.<sup>22</sup>

The criminal court through Judge's verdict is an official legalization or haram acts of the authoritarian regime against anyone, who is inconsistent or against the regime and in that way has been unlawful and convicted by the court. Now the judgment of Indonesia has maintained its independence, so the Judge is dependent on his personal strength, to maintain his impartiality, to maintain his views and thoughts, to remain focused on himself, as the Judge is mandated by the state to judge, so as to stand on his own feet without turning. Judge's mind control based on moral philosophy, can provide direction in thinking and acting, so that Judges gain confidence in the profession and the verdict<sup>23</sup>. Therefore in capturing the dynamics of justice, it is necessary to understand the history of the flow of criminal law, recorded over a period of time, so that criminal law enforcement and justice can get its meaning.

## "The Struggle of Justice in the Historical Trajectory"

The struggle for justice in criminal law is always to look at historical trajectories, growth and development of streams or *mashab* of criminal law, which influence it.

In criminal law, its flows have proven its influence, on the application of criminal law in various countries, especially when reflecting on it in the renewal of the criminal law. It begins with classical, neo classical, modern streams and social control streams. New thought

<sup>&</sup>lt;sup>21</sup>C.M.V Clarkson dan H. M Keating, *Criminal Law: Text and Material*, (London: Sweet & Maxwell, 1998) hlm. 26

<sup>&</sup>lt;sup>22</sup>Sudarto. Hukum dan Hukum Pidana. Op cit, hlm. 44-48.

<sup>&</sup>lt;sup>23</sup>Suparman Mazuki. *Kekuasaan Kehakiman; Independensi Dan Pengawasan Hakim*. Dalam Dilaektika Pembaruan Sistem Hukum Indonesia. (Jakarta; Sekretariat Jenderal Komisi Yudisial RI, 2012) hlm. 286-292.

on the basis of punishment at the beginning of the twentieth century, which emerged in Western Europe, with the wave of a movement toward a rational victory of criminality, using the results derived from anthropology and sociology. While the legislator has the duty to establish what is threatened with criminal in an easily understood language and eliminates what is not clear in the law, that in judging any crime, the Judge must draw the conclusion of two considerations. First, it is established by law with the limits of entry into force; secondly, whether the concrete act to be tried is against the law. <sup>24</sup> The linkage of the work of criminal law legislation with justice grows and develops in the life of the community. With its characteristics of justice gives a new meaning between the mixing of legal work in accordance with the law, and the legal work of meaningful social justice in the community. It is known from the streams or *mashab* of criminal law from its spread in the world to affect each State, in determining its criminal law respectively. The flow of criminal law, which has contributed to criminal law and influenced the practice of criminal law, is a classical, modern and social control. The classical flow has contributed to the growth of criminal law until now.

Characteristic of the classical flow is the principle of legality, the principle of error, as well as the principle of retaliation<sup>25</sup>. Because in modern state life, law is constituted by the legislature, with material extracted from real society life to be posited as a written rule, in order to maintain certainty<sup>26</sup>. In the past, Judges were not free to pour views in their decisions and could not interpret the law. The judge only obeys and applies the book of laws. This is what the jurists saw, that the formation of the law solely through the formation of laws and no other institutions authorized for it. With the monopolization of the formation of law by the legislator, then at least in theory there is no more space to work and work for law officers. The judge in his possibilities interpreted the law as if it were programmed<sup>27</sup>. Against the circumstances, at the present time, it turns out that the science of law is merely a pure science of the courts. The science of law has been too strongly concentrated on legislation and judiciary<sup>28</sup>. This is a tendency of Indonesian criminal law, which is experiencing a link in its historical range.

<sup>&</sup>lt;sup>24</sup> J.M. Van Bammelen. *HukumPidana II* (Bandung: BinaCipta, 1991), hlm. 1.

<sup>&</sup>lt;sup>25</sup>Ásas legalitas bermakna tiada pidana tanpa undang-undang. Ásas kesalahan bermakna, bahwa pidana atas dasar kesengajaan dan kealfaan, dan asas kesalahan bermakna, bahwa pidana dikenakan untuk kemaslahatan dan sesuai dengan kesalahannya

<sup>&</sup>lt;sup>26</sup>Sutandyo Wignjosoebroto. *Hukum Yang Tak Kunjung Tegak; Apa Yang Salah Dengan Kerja Penegakan Hukum Dinegeri Ini?*. Dalam Dialektika Pembaruan Sistem Hukum Nasional. ( Jakarta; Sekretariat jenderal Komisi Yudisial RI, 2012), hlm. 5.

<sup>&</sup>lt;sup>27</sup>Roeslansaleh. Penjabaran Pancasila dan Undang-Undang Dasar 1945 dalam Perundang-undangan (Jakarta: Aksara Baru, 1979), hlm. 24.

<sup>&</sup>lt;sup>28</sup>A.Hamid S. Attamimi dalam Farida Indriati Soeprapto, *Ilmu Perundang-Undangan Dasar-Dasar dan Pembentukannya* (Yogyakarta: Kanisius, 1988), hlm.xv-xxv.

Classical streams emphasize on the codification of criminal law as a means to protect the interests of the authorities. The shift of attention in the development of criminal law is through the modern flow of focusing on the interests of the makers of the offense. Crime can be prevented properly through certainty and not through the harshness of punishment<sup>29</sup>. The classical notion of the classical flow is maintained in the modern school of which, among other things, categorizes the makers of the offense. Adult offenders are treated differently from other offenders.

Modern streams break the ice that human behavior is no longer left to and is dominated by abstract thoughts about law. The development of criminology has led to changes in modern development, despite denials because criminology and criminal law have been more evolving. In certain countries Judges can convict the defendant without being sentenced. The modern criminal law's view has led to the possibility of opening the possibility under existing laws to express errors without the imposition of criminal sanctions on them. Such beliefs are growing.<sup>30</sup>

While the flow of social control, criminal law experienced a new development, it is marked by a variety of attention, especially in the last century to enter the next millennium of the new age. Understanding of criminal law in this century, no longer refers to criminal law alone, but further includes a globalized attention to the changes that occur, affect the symptoms of crime, and affect the workings of criminal law in terms of handling or tackling crime. The development of technology often brings the most rapid impact on the development of criminal law that in many aspects of legal development is due to technological developments<sup>31</sup>. Given the changes that occur in society due to globalization it also requires review of the way the work of the law. It aims to enforce the criminal law can be balanced with comprehensive calculations so that it can see the advantages and disadvantages in using the criminal system. Economic globalization breeds criminal organizations with global networks, infrastructure, communications and international relations in its criminal activities. Relationships through this international network enable it to open up new markets for illegal goods and services, through transnational corporations giving birth to criminal organizations

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<sup>&</sup>lt;sup>29</sup> George Golwin. Criminal Man (New York: George Braziller Inc. 1957), hlm. 79

<sup>&</sup>lt;sup>30</sup>Roeslan Saleh. *Segi Lain Hukum Pidan*a (Jakarta: Ghalia Indonesia, 1984), hlm. 20.

<sup>&</sup>lt;sup>31</sup>Roeslan Saleh. *Hukum Informatika* (Jakarta : Fakultas Hukum Universitas Muhamadiyah Jakarta, 1996) hlm. 30.

using modern high speed and encrypted faxes<sup>32</sup>. Hazel Croalmentioned that a number of basically persuasive and preventive strategies such as strategy of giving advice and legal education, warning, administrative sanctions, non-court peace, and negotiations on compensation.<sup>33</sup>

The occurrence of changes in these areas is in fact also a result of the development of a liberal social process towards the welfare community. Therefore the problem of crime initially is a major problem of the criminal law being shifted and also the concern of the welfare state. The handling of crime is no longer solely a criminal law affair but is always associated with social issues. In the welfare state, criminal law is not only a moral force in society but a comprehensive part of the means of social defense. Such efforts in the context of crime prevention are essentially an integral part of social protection efforts<sup>34</sup>. The handling of crime should be linked with attention to family life, education, youth activities, labor, health and population administration.<sup>35</sup>

The criminal law by which experts have sought alternative alternatives, namely actions and efforts that began to be realized through *defencesociale nouvelle*. The character is Marc Ancel. This movement grew after the Second World War. In 1945 the thought of human freedom and accountability had changed from before, especially the Italian criminologist. *Gramatika* established a movement called *La defense sociale*. This movement is gaining attention by Marc Ancel and other experts, who advise refraining from being careful about using criminal law.<sup>36</sup>

The flow of social control has a prominent characteristic of an integrated approach to the implementation of the criminal justice system, criminal law as one of the alternative forms of social control, and the approach is carried out in a very efficient way. Criminal law according to modern schools as a means to achieve social protection objectives, criminal law not only determines what can be convicted, and how it is done, but also determines who is formally authorized in law enforcement. It therefore becomes one of the main pillars of discovery or freedom to continually improve its use. In the flow of social control of the

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<sup>&</sup>lt;sup>32</sup>Mardjono Reksodiputro. "Multikulturalis medan Negara-Negara Nation serta kejahatan Transnasional dan Hukum Pidana Internasional."Disampaikan dalam Seminar Nasional Pengaruh Globalisai terhadap Hukum Pidana dan Kriminologi Menghadapi Kejahatan Transnasional. Bandung; 17 Maret 2008, hlm. 1-8.

<sup>&</sup>lt;sup>33</sup> Hazel Croal, White Collar Crime (Buckingham: Open University Press, 1992), hlm. 78.

<sup>&</sup>lt;sup>34</sup>Barda Nawawi Arief. *Bunga Rampai Kebijakan Hukum Pidana*. Op.cit, hlm..2.

<sup>&</sup>lt;sup>35</sup> John Graham. *Crime Prevention Strategies in Europa and North America* (Helsinki: Helsinki Institute for Crime Prevention and Control Affiliated Eight the United Nationas. 1990), hlm. 18-60.

<sup>&</sup>lt;sup>36</sup>RoeslanSaleh. *Dari Lembaran Kepustakaan Hukum Pidana*, op.cit, hlm. 37-39.

institution's position to apply the law to be more free, and the discovery progressively evolved, the Judges can do the definition of law through the invention of the law that has been, the formation of law-makers. With its new role on criminal law must be reconstructed as a form of means that contains the rules in realizing social welfare. As a result, it will cause various social impacts, namely criminal law becomes a matter of will which contains the policy regarding the rules for selecting law enforcement that can be done eventually lead also to the problems of policy.<sup>37</sup> The problem of morality is changing rapidly, so it has an impact in practice. Another thing that can be seen from the flow of social control is the occurrence of supervision among members of the community, using the criminal law, so that will be tangible in an individual accountability<sup>38</sup>. In the renewal of the criminal law, it has occurred that the Draft Penal Code adopts the classical neo flow, for human reason and represents the balance of interests proportionally, its characteristics are; the modification of the doctrine of freedom of will on the basis of age, pathology and the environment, Daaddaderdtrafrecht, promotes expert testimony, the development of mitigating and aggravating factors, the development of the twin-crime system of crime and action, the combination of justice models and the protection of the rights of the convicted, non-institutional treatment and decriminalization and depenalization.<sup>39</sup>

Including the application of penalties, by way of day fine payments applied in some European countries, the criminal penalty of social work as the latest generation of crime<sup>40</sup>. Classical, neo-classical, modern and social-controlled streams have contributed to the most significant thinking in judicial practice in the world. Therefore the advantages and disadvantages of enforcing the flow of criminal law provide meaningful learning, in the reform of Indonesian criminal law, especially ideal punishment, in Pancasila society.

## "Criminalization in Indonesian New Criminal Law"

Indonesia's new criminal law, which has been drafted by jurists, has contributed to the thinking of modern criminal law, in harmony with the wish for reform of Indonesian criminal law, hence legal politics becomes the backdrop of struggle and interest, to make this modern criminal law takes place for a progressive State.

<sup>&</sup>lt;sup>37</sup>*Ibid*,hlm. 7

<sup>&</sup>lt;sup>38</sup>JS.Roouceked. Social Control (Pricenton: D. Van Nostand Company Inc, 1962), hlm. 3.

<sup>&</sup>lt;sup>39</sup>Muladi. Kapita *Selekta Sistem Peradilan Pidana. Op.cit*,hlm. 52

<sup>&</sup>lt;sup>40</sup>SyaifulBakhri. *Pidana Denda dan Korupsi*. (Yogyakarta; Total Media, 2009) hlm. 169-172.

Politics of criminal law is basically an activity, which concerns the process of determining the purpose and how to carry out the goal. It is related to the process of decisionmaking, or election through selection, among the various alternatives that exist, it becomes the objectives of the upcoming criminal law system. Since the selection is the key issues in criminal law, namely unlawful acts, mistakes or criminal liability, and alternative sanctions, both criminal and criminal sanctions<sup>41</sup>. Law is a reflection of a civilization, culture, and a fabric, which is close. The law has indeed fallen into decadence, if the shortcomings of the lawmakers have shown backwardness, with regard to the facts and ideas that are in effect or are beginning to develop. Law-makers who can not adjust, are sensitive to future problems. 42 The influence of legal education, by criminal jurists, in various times, has been urgent, and gave birth to criminal law reform in various fields of life, economy, politics, social, culture, and law enforcement, has embellished and even complementary, lagging criminal law regulated by The applicable Criminal Code, as a colonial relic. With all its weaknesses lawmakers, it is still far from perfection in formulating legislative policies in the field of criminal law, it is an improvement. Since in good faith, it has contributed good sides, to overcome the unstoppable and unpredictable growth of evil, in a globalized world, with its very special features.

Renewal of criminal law, demands the existence of research and thinking on the central problem, which is very fundamental and strategic, including in the matter of policy in setting criminal sanctions. The policy of establishing penalties in legislation is as a policy line of criminal and punishment system, which at the same time as the basis of legality in the next stage<sup>43</sup>. The setting of the penal law is a reflection of the ideology of a nation, which makes the law grow, and it is of the utmost importance that the whole law building rests on a sound and consistent political view. It can be calculated that the Western European Criminal Code is individualistic and has a different character with the Eastern European Socialist Penal Code. Indonesia has a political view based on Pancasila, while the criminal law view, closely related to the general view of law, state and society.<sup>44</sup>

In formulating a new criminal law, it also takes into account the intersection of the existence of social norms, which by criminal law is formulated and equipped. Therefore it is necessary to transform social norms into legal norms. The context of a democratic society, in

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<sup>&</sup>lt;sup>41</sup>Muladi. *Demokrasi dan HAM. Opcit*, hlm. 251.

<sup>&</sup>lt;sup>42</sup>LiliRasyidi. *Dinamika Situasi dan Kondisi Hukum Dewasa ini*. Kapita Selekta Hukum. *Op cit*,hlm. 4.

<sup>&</sup>lt;sup>43</sup>Barda Nawawi Arief. Kebijakan Legislatif Dalam Penanggulangan. Op,cit,hlm. 3-4.

<sup>44</sup>Sudarto. Hukum Pidana dan Pandangan Masyarakat (Bandung; SinarBaru, 1990) hlm. 3.

the end, occurs congruence between various social norms, through social ethics and legal norms. Although social norms are more volatile when it compares to the rule of law, set out in the law. Therefore it is given the place, so that judges more free to take into account the development of society. The criminal law has to be realized in a criminal justice process; this is called the criminal procedure law (*starfvorerderingsrecht*), or also referred to as a formal criminal law. The book is summarized in the Criminal Code. In the Netherlands it is decided that the process of the event or the judiciary should be well implemented. Referring to the provisions, developed through the jurisprudence of the Supreme Court of the Netherlands, a number of criminal procedural law teachings, such as unlawful evidence, as well as good orderly principles. It develops the principle of the European agreement on the protection of human rights. Therefore it is necessary to understand the material and formal criminal law simultaneously.<sup>45</sup>

Therefore, criminalization will depend on the independence of the judge in taking a decision through considerations that combine the dimensions of law and human dimension so that criminal law can create a humanistic conception of punishment<sup>46</sup>. Judge as a judicial subsystem, is a core actor, functionally exercising judicial power, because essentially has a pillar as a judicial body, enforced by law, so that in carrying out its functions Judges are required to understand the scope of duties and obligations, to examine, hear, decide and completing each case, modeling the case, translating it, selecting relevant rules, interpreting, reviewing and formulating the settlement formulation.

In many parts of the world, the modern criminal law is reflected through the imposition of the implementation and supervision of sanctions that are not only focused on raising sorrow but also bring a sense of return to the social system so that criminal law can be analogy as a hospital then crime is a disease which then carried out a series care to restore its performance.

The struggle to uphold justice, has been done by the civilized nations in this part of the world. Including the State of Indonesia, this from time to time, incised the struggle of justice, independence, prosperity, since the Europeans came, until the physical struggle, to achieve independence. Even to the independence experience of delivering this country, it entered the century and era as part of the modern legal state in the world. The colonial remnants of the

<sup>46</sup>*Ibid*, hlm 223

<sup>&</sup>lt;sup>45</sup> Jan Remmelink. *Op cit*, hlm. 3-4.

Law field, still felt, due to our legal politics, have in the past focused on physical, social, economic and cultural development, defense and security, but are very slow on the development of the field of law.

Modern law does not fall from the sky. Modern law grows and evolves through a long historical journey, to form modern law as it is today. Law keeps the rules of values, rules of role and organization. Through law, values can be translated into rules and therefore have force imposed. The modern Indonesian state of law is favoring the Supremacy of morals. This gives a special emphasis on the moral aspect rather than the mere aspect of legislation <sup>47</sup>. The criminal law is material and formal, is a family law. Therefore, the material criminal law (Penal Code) and Formal criminal law (KUHAP), established a close relationship, intimate and inseparable and mutually supportive. Criminal procedural law is a legal regulation that regulates, organizes and maintains the existence of the provisions of the material criminal law. Regulate how Judge Decision-making process and process. The legal rules governing the implementation stage of the judge's verdict, with its various principles, namely Equality before the law principle, Legality Principle, Presumption of innocence Principle, Judicial Principle fast, Legal aid principle. Open justice principle, fairness. <sup>48</sup>

As for the draft of Criminal Procedure Code, which has received various inputs, there are nine fundamental changes;<sup>49</sup> Treats Suspects right to remain silent and the presumption of innocence. This rule gives the right of the suspect, to be unable to answer the question of the investigator. The existence of Protect Citizens liberty and privacy interest in the area of pretrial detention. It is in connection with detention. Within 5x24 hours a suspect must be confronted with a commissioner's judge, aligned with the international covenant civil and political right (ICCPR). The remove the preliminary investigation stage and ensure better police / prosecutor cooperation. The issue of investigation and prosecution relations has been established since the beginning, with prosecutors providing guidance to meet the formal requirements and substance of the official news. The existence of Develop a pretrial stage and clarify the role of the commissioner of judge to preside over it. Significant changes at the pretrial stage and the establishment of new institutions, namely the Judge Commissioner, (Preliminary Examining Judge) have the responsibility of authorizing a search warrant. The

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<sup>&</sup>lt;sup>47</sup>Suteki.*Op cit*, hlm. 269.

<sup>&</sup>lt;sup>48</sup>Lilik Mulyadi. Putusan Hakim Dalam Hukum Acara Pidana. Teori, praktek, Op cit.hlm. 1-15.

<sup>&</sup>lt;sup>49</sup>Indriyanto Seno Adji. *KUHAP Dalam Prospektif.* (Jakarta; Diadit Media, 2011) hlm. 18-22.

judge commissioner conducts a special hearing on the prosecutor. The judge of the commissioner may abolish and order to arbitrarily release the arrest to the suspect.

Criminal law reform is a work and effort that deserves support, because the foundation of justice seekers, the general public, wishes to achieve a model of punishment, which reduces the need for "retaliation" solely. But it has developed a widespread public protection of access to justice, which is reflected in criminal justice rulings. This is the work of criminal justice experts, practitioners and the daily criminal justice in solving concrete legal events in society.

## "Epilogue"

First. Criminalization is a real suffering. Implementation is very complicated, and costly and expensive. Criminalization is a crime that can only be justified, if the crime is capable of preventing the occurrence of a crime greater than criminal prosecution. The purpose of developing punishment has come about rationally. The existence of the theory of vengeance aims to satisfy all parties, and is very primitive, and still felt its influence in modern times. The crime of suffering is atonement, and the guilt will be restored through the balance of the value of the criminal. With regard to the objectives to be pursued in a crime, there is no common opinion among scholars, but at least there are three points of thought about the objectives to be achieved in a crime, namely to improve the perpetrator's person, to make a deterrent, and to make the perpetrators of crime, unable to do it again. Criminalization in the modern period, leads to things, rational, with alternatives, the use of sanctions.

Second. The noble purpose of the criminal law is to provide protection to the common good, aimed at upholding the rule of law, protecting the rule of law, the dependent one by one, and the relations between them protected by the norms of social orderliness. Criminal law is a tool of state power, to impose sanctions, so criminal law is not an end in itself, but has a function of social service and function. The role of a criminal judge is crucial, especially to decide a case fairly. So the criminal judge must have a lot of data, about the deeds and the perpetrators. In fact, the decision is often a problem. Justice becomes infinite or unstable, the meaning of justice demands is endless, it means the obligation to deconstruct every concept of justice. Justice is a movement, and as a movement, justice can not be frozen.

Third. The purpose of the criminal law is that opposition to evil is seen as a symptom of society. Criminal is one of the powerful tools that the state controls against crime. A fact of doctrinal outcomes, legal principles in various universities, then submitted to authoritative institutions, to make it the basis of legislators to rationally make it clear that there is a certain influence of jurists on the form and reasoning of the law. The dominance of the experts against modern law, making the flow of law coming from the university to educate candidates for law scholars, think abstractly of the law and relate it to various concepts. At present, criminal law is linked, with social protection, protection of society. Freedom of law is to determine the type, size, and manner of criminal execution. Whether a person is put in prison or submitted to a probation service to be given a form of punishment or supervision. Therefore an integrated approach to the implementation of the implementation of the criminal justice system, criminal law as part of an alternative form of social control, and the approach is carried out in a very efficient way. The institution's position to enforce the law becomes freer, and discovery is growing, the judges can do the definition of law through the invention of the law that has been the formation of law.

Fourth. Judges have an important role, in the enforcement of criminal law for the achievement of a justice that is expected and aspired. The problem that always appears and always experienced by judges in the enforcement of criminal law, is about judgesdecisions that are less fair and less responsible in deciding a case. The judge must give the decision with a sense of responsibility, as an honest, impartial judge, remember the oath of office, and remember his position free from the power of execution, meticulous and meticulous as a good judge. The main requirement for the judge's decision is that the decision must be grounded in order to be justified. Professional judges are judges capable of playing their role as mediators, between the enactment of the law of the resolved state law, to uphold legal justice, and the enforcement of social justice, which is mocked by the moral rules and traditions of society. So that judges in developing countries with a pluralistic culture, it's time to change and change. Judges are no longer limited to the existence of the mouth of the sentence of the legislation. The judge is not a tool, designed to logic and work mechanically, but a whole person who has a sensitivity to the humanitarian, social, and justice.

Fifth. The purpose of the upcoming criminal law system is the law that organizes human actions. Through a regulationwhich contains a unity, with essentially linking specific rules, to the moral order, the order of religion, so that the renewal of the criminal law requires

the research and thought of the central, very fundamental and strategic problems, policy in establishing criminal sanctions? The setting of the penal law is a reflection of the ideology of a nation, which makes the law grow, and it is of the utmost importance that the whole law building rests on a sound and consistent political view. Implications Reform of criminal law, with the substitution, refinement of material and formal penalties, is a step forward, the people of Indonesia, to achieve justice of legal certainty and its usefulness. Therefore immediately apply the new formal and material criminal law, as a container to improve the nature of the punishment of dignified Indonesian society.

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Al Quran. Surat 17 Ayat (15). Senada dengan asas legalitas. Pasal 1 (1) KUHP, "Tiada suatu perbuatan dapat dipidana, kecuali berdasarkan kekuatan ketentuan perundang undangan pidana yang telah ada sebelumnya."

Barda Nawawi Arief. Kebijakan Legislatif Dalam Penanggulangan. Op,cit

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